



Alabama Governor's Hurricane Workshop

April 21, 2006 Montgomery, Alabama

Preparing for the 2006 Hurricane Season



Homeland
Security



FEMA





INTRODUCTION

Welcome to the Alabama Governor's Hurricane Workshop. This workshop brings together leaders in natural disaster prevention and recovery to address issues critical to preparing Alabama for the threat of a major hurricane. It was designed as a forum for reviewing the response activities of the Alabama Emergency Management community in support of the local jurisdictions to protect the public, its workers, and its interests. Discussions will cover how state, regional, and national organizations will be called upon to assist local agencies with planning and coordination efforts. The goal is to ensure that all leaders are aware of Alabama's needs regarding a catastrophic event, including the processes that must be in place for prevention and recovery.

When disaster strikes, the emergency management community rallies to: 1) protect life and property and 2) request and coordinate assistance from local, regional, and national resources. In emergency response, the main goal is to determine the magnitude and effect of the event on the public. Recovery involves a transition from the basic levels of service and the support roles an entity assumes during an emergency. Ultimately, the goal is to support the public and return to "business as usual"—the way things were before the incident occurred. In preparation for this, the workshop discussions will challenge participants with:

- Operational coordination;
- Ability to support operations and identify and resolve problems;
- Sharing of internal and external information and communication; and
- Familiarity with the available regional and Federal support.

A disaster response in the State of Alabama includes a number of functional resources that could act as primary and secondary support entities during events similar to those that will be presented in this workshop. Not only does it include today's participants, but also representatives from other organizations who collectively make up the emergency response community. Every organization in this workshop fits into a larger effort: to provide safety to the public and its citizens/visitors. We hope this workshop strengthens these relationships and helps achieve the goal of preparing Alabama for a catastrophic natural disaster.



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AGENDA

April 21, 2006

8:00 a.m.–9:00 a.m.	Registration/Continental Breakfast
9:00 a.m.–9:15 a.m.	Welcome, Agenda and Introductions <i>Stan McKinney, IEM</i>
9:15 a.m.–9:30 a.m.	Program and Objectives <i>Bruce Baughman, Director of AEMA</i>
9:30 a.m.–9:15 a.m.	Opening Remarks <i>Honorable Bob Riley, Governor of Alabama</i>
9:45 a.m.–10:10 a.m.	Comments by Key Note Speakers <i>R. David Paulison, Acting Undersecretary of FEMA</i> <i>Max Mayfield, Director of National Hurricane Center</i>
10:10 a.m.–10:30 a.m.	Presentation on Current State of Preparedness <i>Walt Dickerson, Director of Mobile County EMA</i> <i>Leigh Anne Ryals, Director of Baldwin County EMA</i>
10:30 a.m.–12:00 p.m.	Hurricane Craig Scenario <i>Max Mayfield, Director of National Hurricane Center</i>
12:00 p.m.–12:40 p.m.	Hotwash and Working Lunch
12:40 p.m.–12:50 p.m.	Key Point Summary <i>Stan McKinney, IEM</i>
12:50 p.m.–1:00 p.m.	Closing Remarks <i>Bruce Baughman, Director of AEMA</i>



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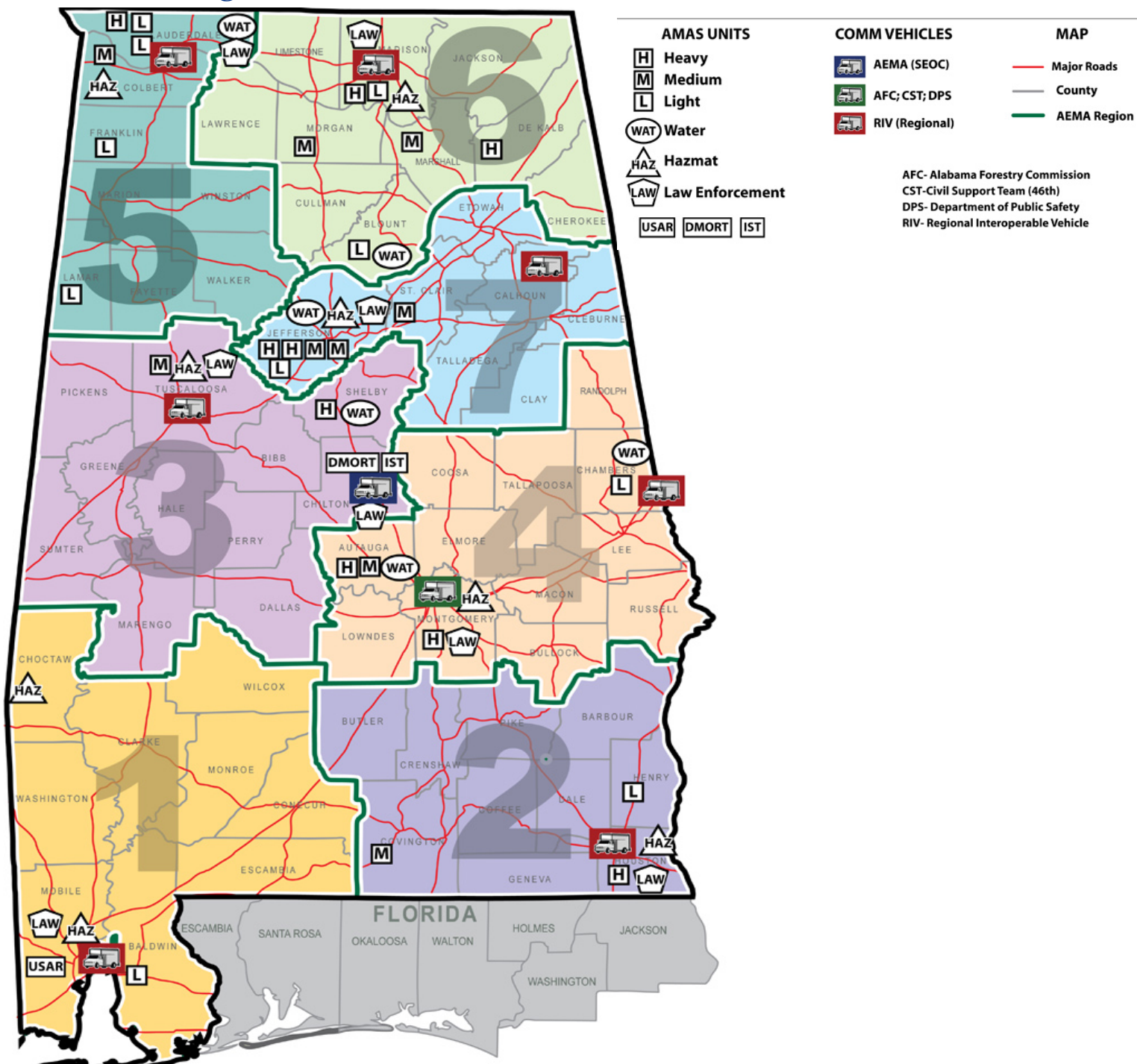


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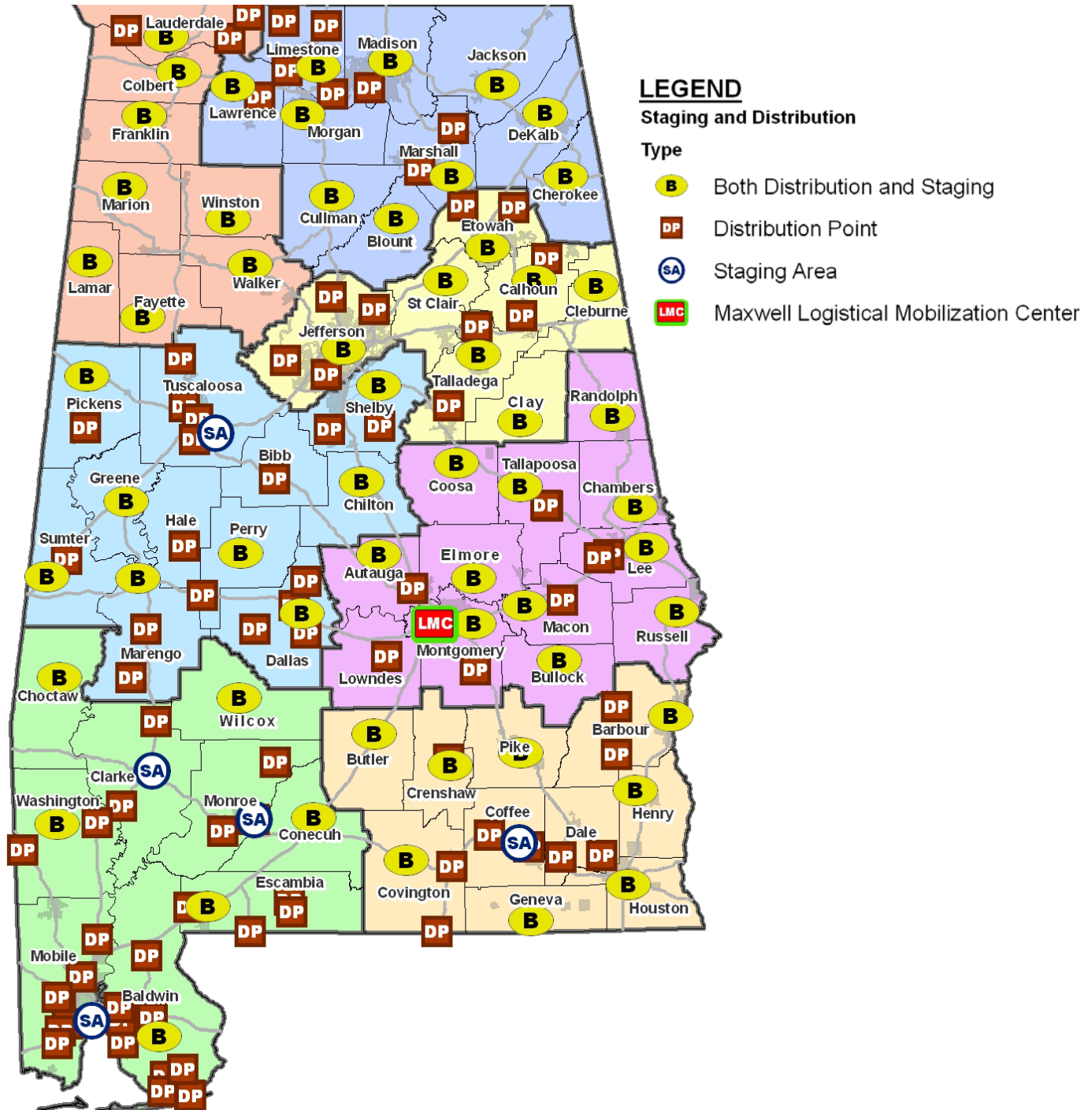
MAPS

AEMA Regions, AMAS Teams, Communication Vehicles





Alabama Staging and Distribution Centers





EMERGENCY MANAGEMENT ASSISTANCE COMPACT¹

The Emergency Management Assistance Compact (EMAC), established in 1996, has weathered the storm when put to the test and stands today as the cornerstone of mutual aid. The EMAC mutual aid agreement and partnership between states exist because from hurricanes to earthquakes, wildfires to toxic waste spills, and terrorist attacks to biological and chemical incidents, all states share a common enemy: the threat of disaster.

Since being ratified by Congress and signed into law, in 1996, (Public Law 104-321), 49 states, the District of Columbia, Puerto Rico and the Virgin Islands have enacted legislation to become members of EMAC. EMAC is the first national disaster-relief compact since the Civil Defense and Disaster Compact of 1950 to be ratified by Congress.

The strength of EMAC and the quality that distinguishes it from other plans and compacts lies in its governance structure, its relationship with Federal organizations, states, counties, territories, and regions, and the ability to move just about any resource one state has to assist another state, including medical resources.

EMAC offers the following benefits:

- EMAC assistance may be more readily available than other resources.
- EMAC allows for a quick response to disasters using the unique human resources and expertise possessed by member states.
- EMAC offers state-to-state assistance during Governor declared state of emergencies: EMAC offers a responsive and straightforward system for states to send personnel and equipment to help disaster relief efforts in other states. When resources are overwhelmed, EMAC helps to fill the shortfalls.
- EMAC establishes a firm legal foundation: Once the conditions for providing assistance to a requesting state have been set, the terms constitute a legally binding contractual agreement that make affected states responsible for reimbursement. Responding states can rest assured that sending aid will not be a financial or legal burden and personnel sent are protected under workers compensation and liability provisions. The EMAC legislation solves the problems of liability and responsibilities of cost and allows for credentials to be honored across state lines.

¹ "What is EMAC?" NEMA. <http://www.emacweb.org/> (last accessed April 3, 2006). EMAC is administered by the National Emergency Management Association (NEMA).



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- EMAC provides fast and flexible assistance: EMAC allows states to ask for whatever assistance they need for any type of emergency, from earthquakes to acts of terrorism. EMAC's simple procedures help states dispense with bureaucratic wrangling.
- EMAC can move resources other compacts can't—like medical resources.

Thanks to EMAC, states are able to join forces and help one another when they need it the most: whenever disaster strikes!



OPERATIONAL PRIORITIES

AEMA Operational Priorities Pre-Landfall (D-96):

- **Evacuation**
- **Mass care**
- **Special needs**
- **Pre-deployment of resources**
- **Post-landfall contingency planning**

Operational Priorities Post-Landfall (D+72):

- **Debris removal**
- **Search and rescue**
- **Emergency medical**
- **Security**
- **Damage assessment**
- **Emergency power restoration**
- **Communications restoration**
- **Emergency power**
- **Receiving and distribution**
- **Mass care**
- **Special needs**



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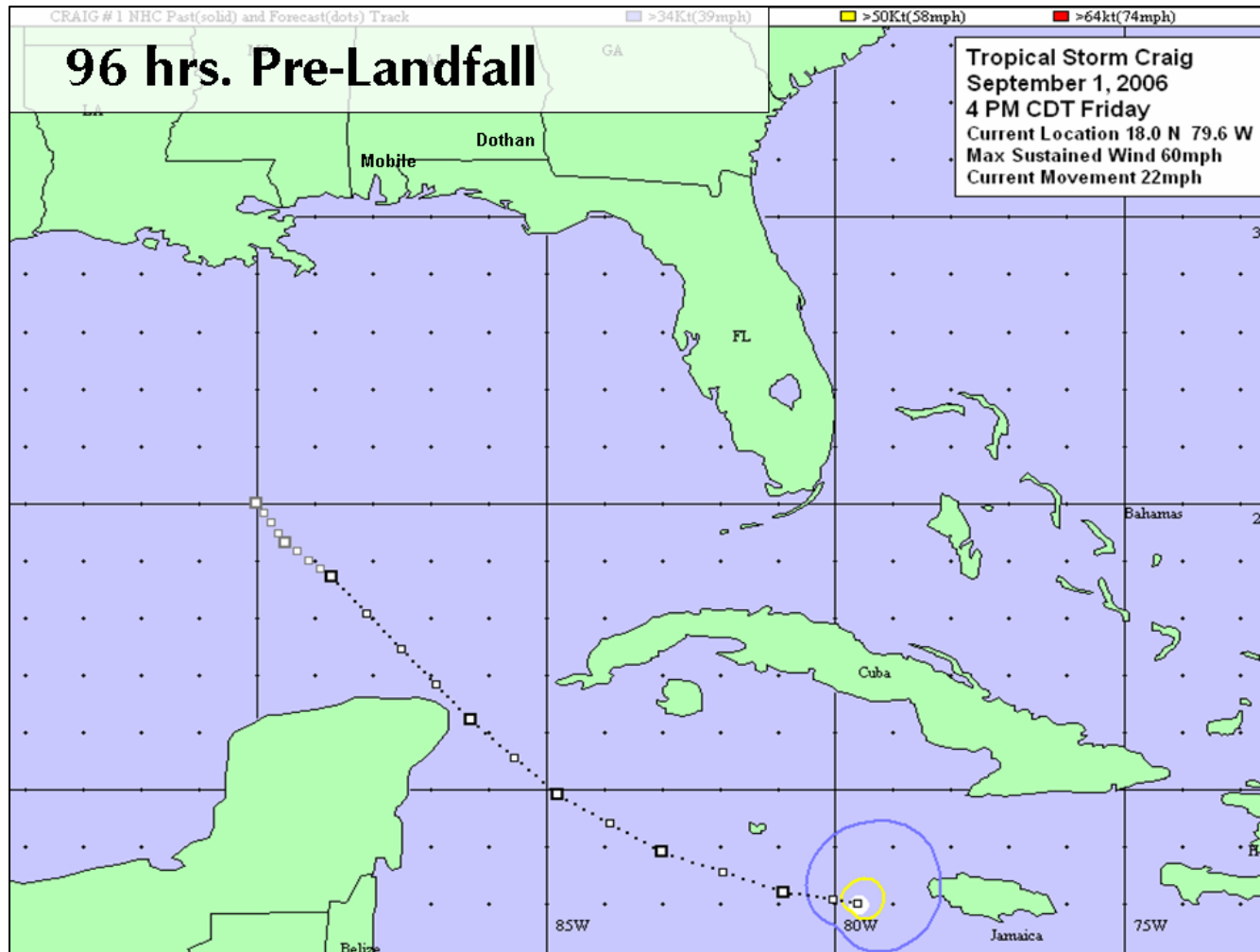


HURRICANE SCENARIO SLIDES



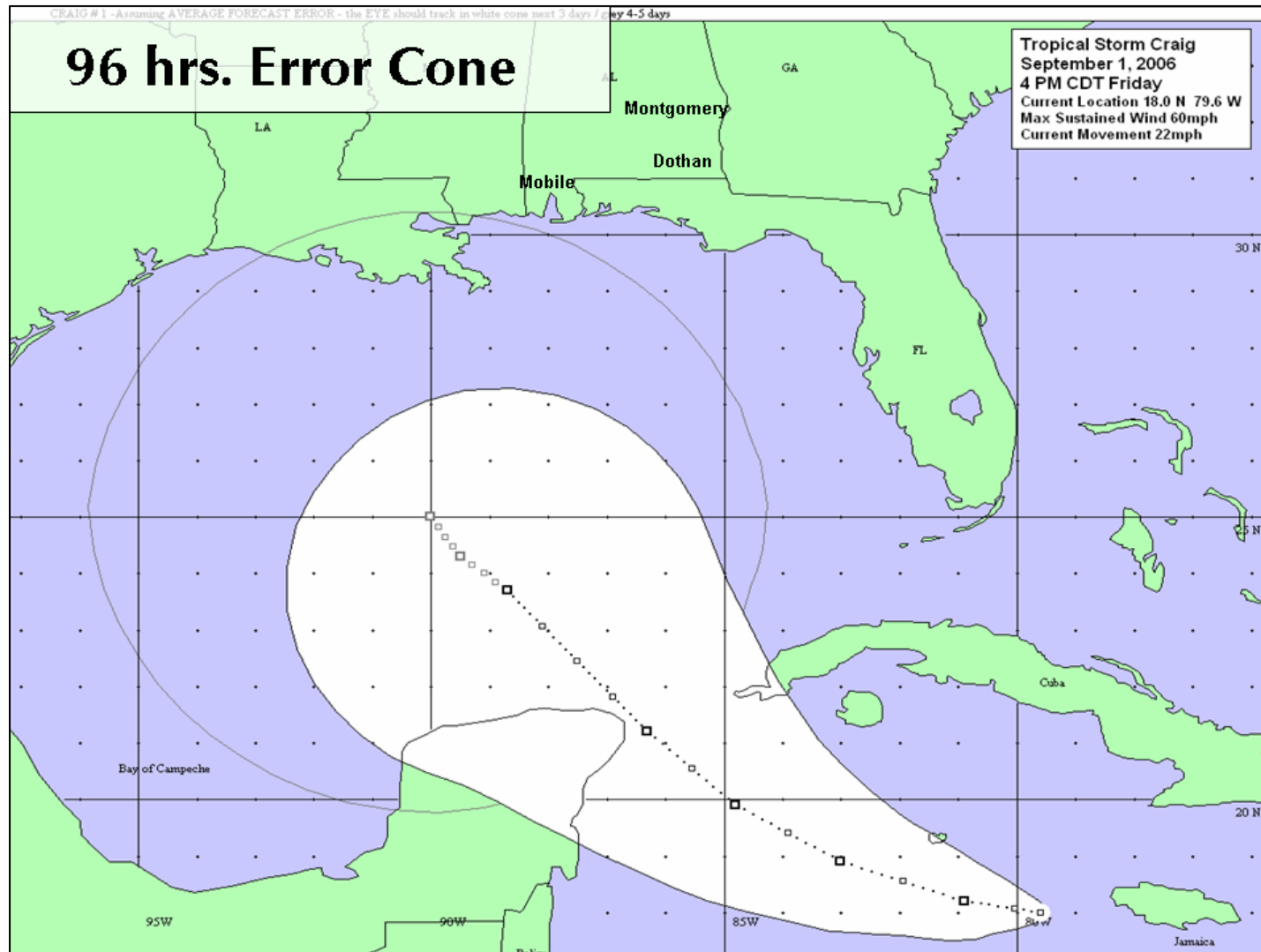


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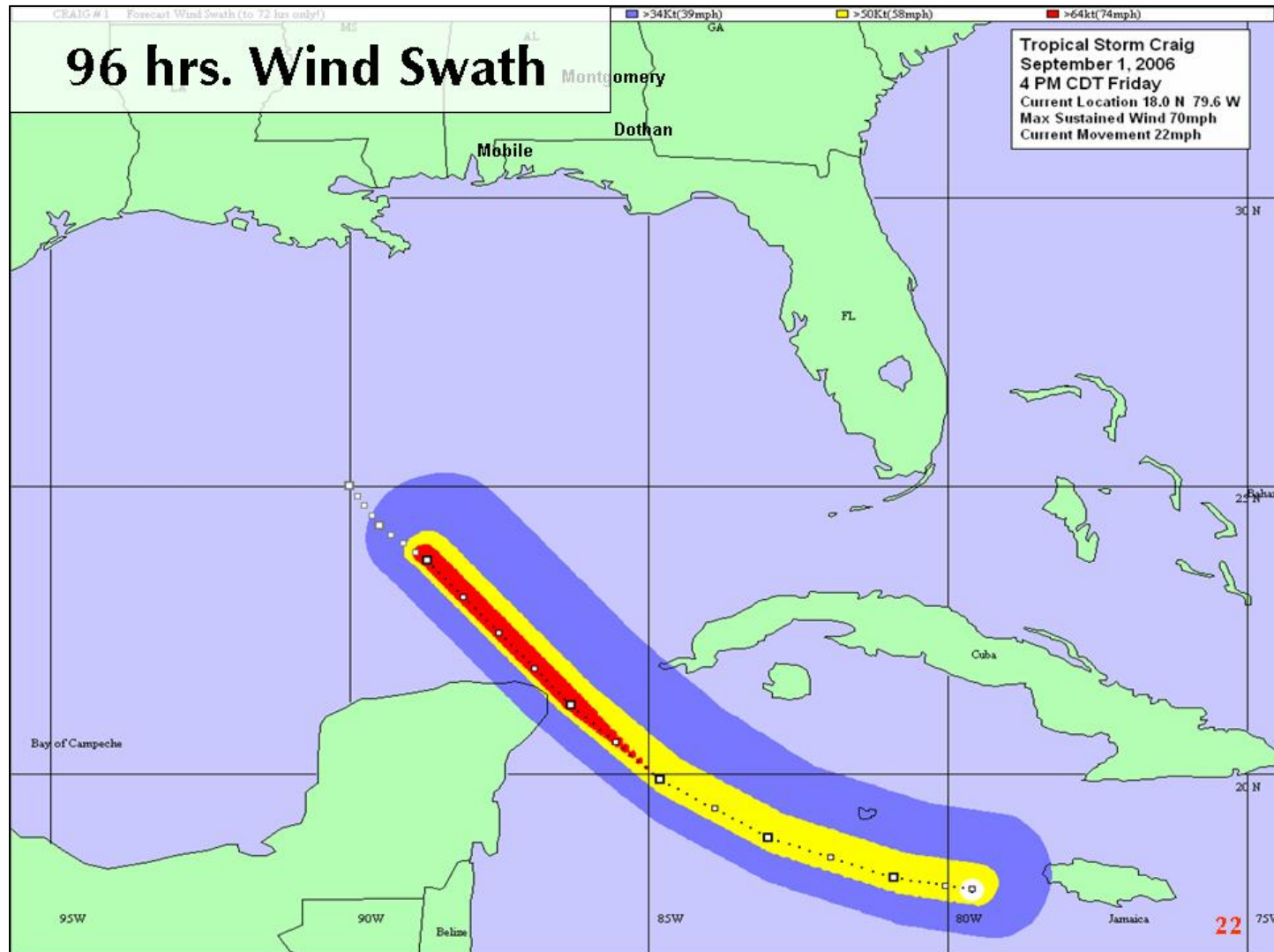


Alabama Governor's Hurricane Workshop





Alabama Governor's Hurricane Workshop





AEMA

- EOC Activates – Level 3
- Activate Resource Contracts for Security, Food, Ice and Water
- Begin Twice Daily Situation Updates
- Participate in FEMA and HLT Conference Calls
- Voluntary Evacuation Planning Initiated
- Activate Logistics Staging at Maxwell AFB
- Begin Public Information Briefings
- Request Shelter Generators
- Begin Opening Shelters



Preparing for the 2006 Hurricane Season





Mobile County EMA

- Monitor Weather Conditions
- Review Hurricane and Evacuation Clearance Times Based on Various Storm Scenarios
- Alert Mass Care Committee and Review Shelter Plans
- Check Emergency Equipment and Supplies
- Alert Local Officials
- Issue Preliminary Emergency Public Information



Preparing for the 2006 Hurricane Season





Baldwin County EMA

- Monitor the Progress of the Storm
- Prepare the EOC and Support Elements for Activation
- Verify the Inventory of Fuel and Supplies
- Test Generators and Charge Batteries on Communications Systems



Preparing for the 2006 Hurricane Season





ALDOT

- **Contractors with Active Construction Projects Put On Notice to Potentially Close Operations and Restore Any Lane Restrictions**
- **Inventory Equipment and Supplies On-hand**
- **Alert I-65 Contra-Flow Personnel**
- **Communicate and Coordinate with Other Agencies, i.e. AEMA, DPS**



Preparing for the 2006 Hurricane Season





ADHR

State

- Emergency Management Coordinator Alerted
- Commissioner Meets with Management Team
- County Directors Alerted and Requested to Review Local Mass Care Plans

County

- Meet with Local Mass Care Planning Group
- Review Shelter Lists and Inspect Shelters



Preparing for the 2006 Hurricane Season





Military Department

- Issue Alerts to Major Commands
- Request Funding to Bring Additional Forces in on State Active Duty
- Ongoing Discussions with National Guard Bureau and AEMA

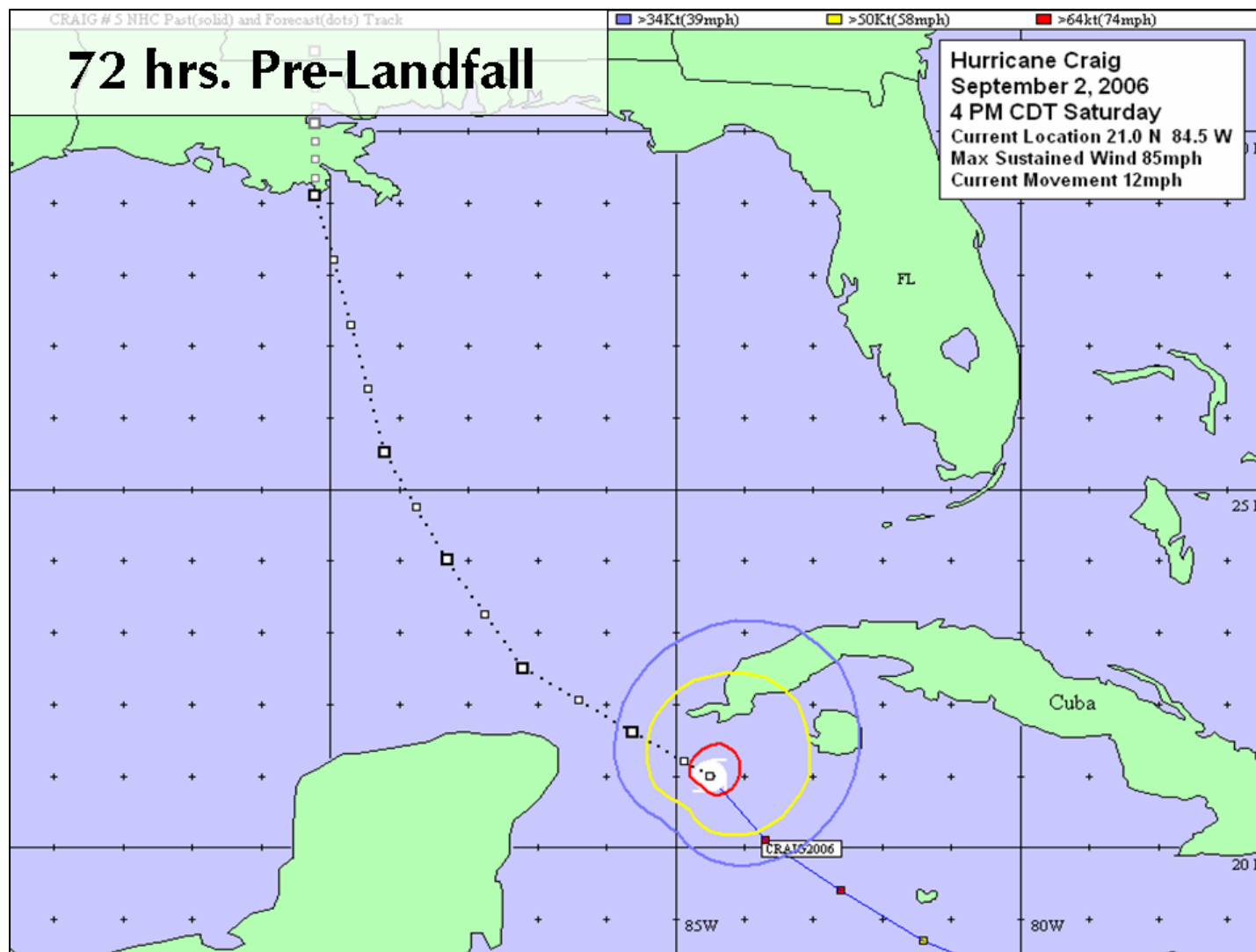


Preparing for the 2006 Hurricane Season



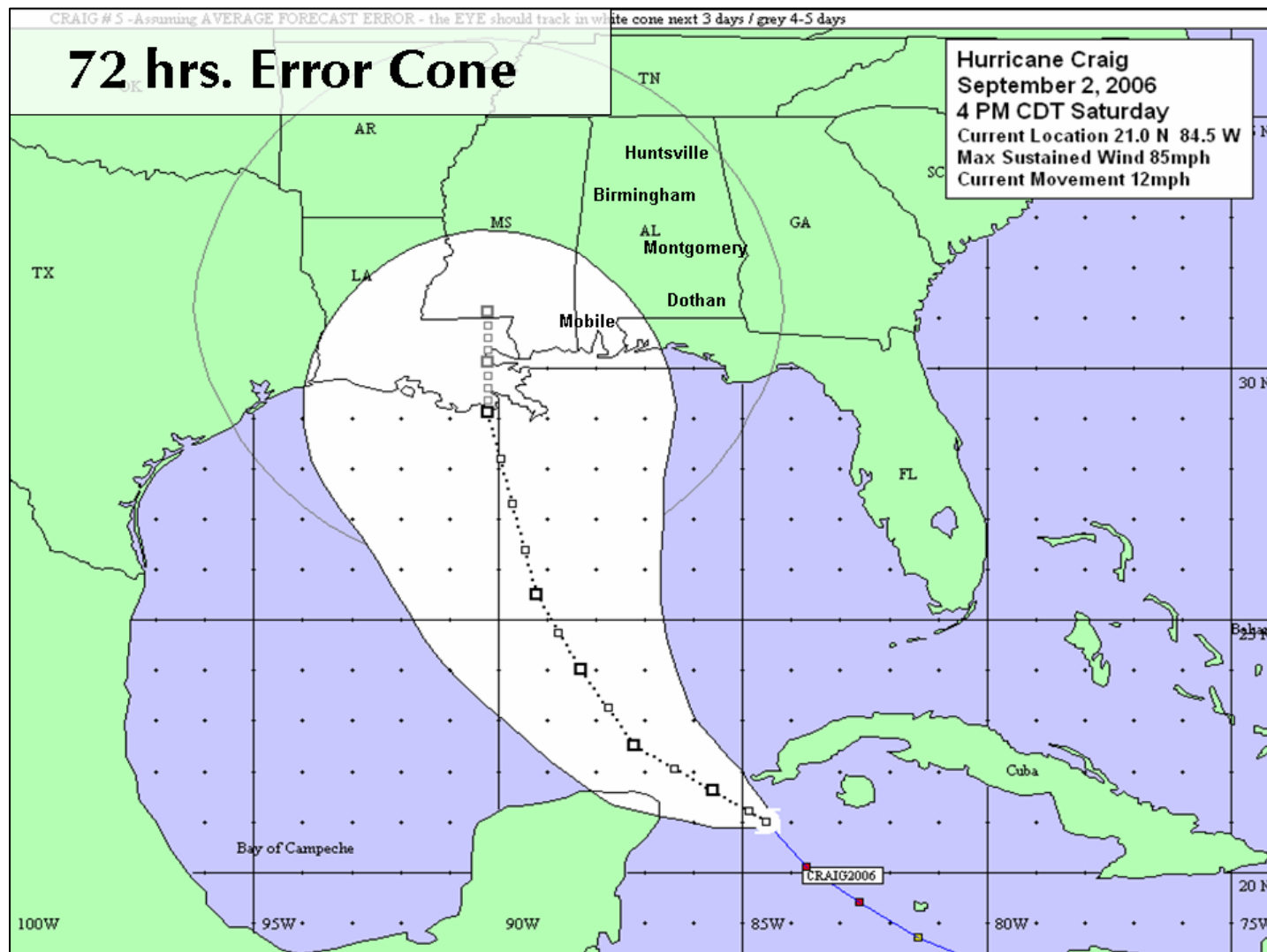


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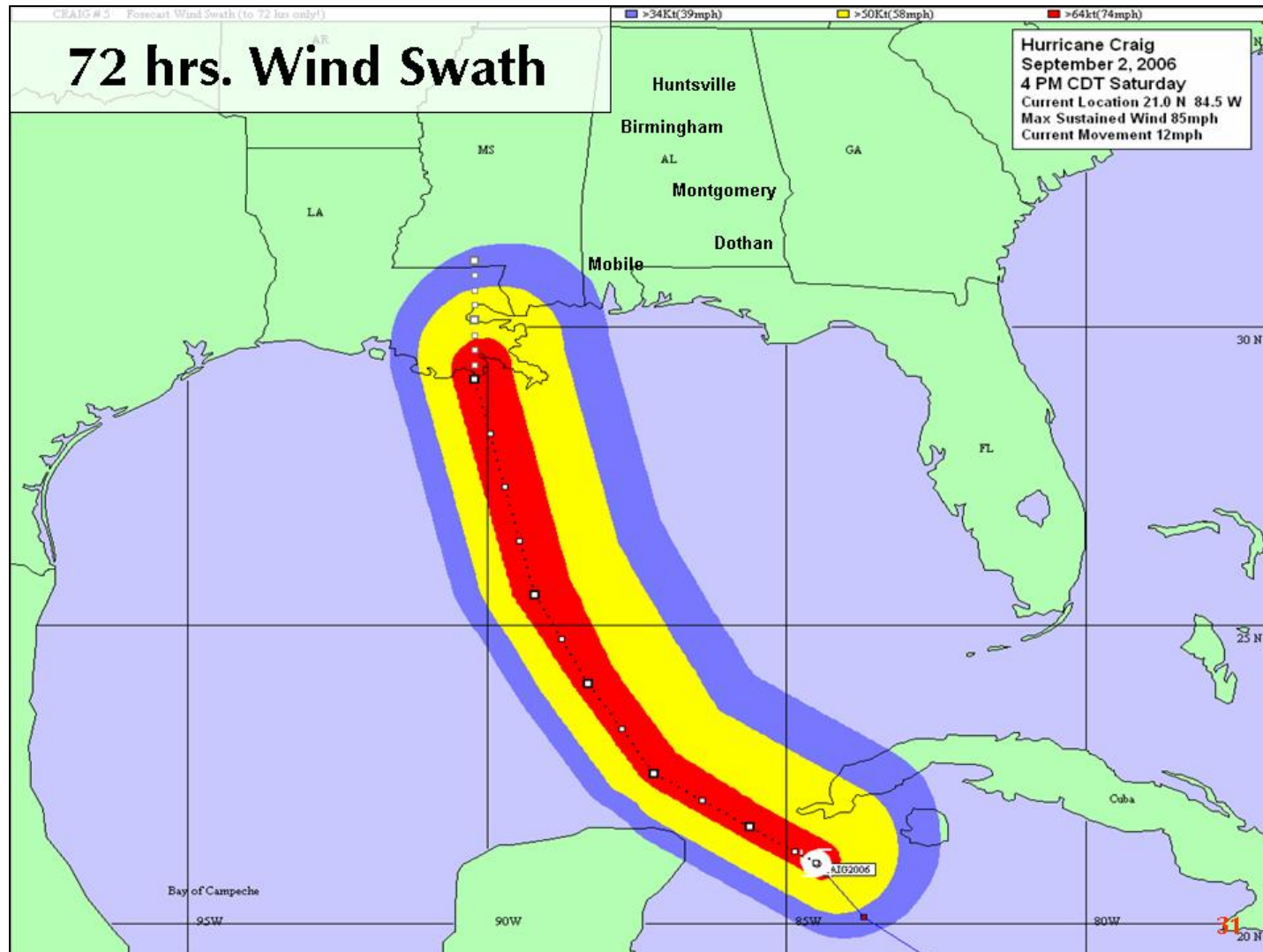


Alabama Governor's Hurricane Workshop





Alabama Governor's Hurricane Workshop





AEMA

- EOC Activation (Level 2)
- Plan Back-up Communications
- Deploy Communications Vans
- Receive FEMA Emergency Response Team
- Establish Unified Command
- Begin Incident Action Plan



Preparing for the 2006 Hurricane Season





Mobile County EMA

- Limited EOC Activation
- Identify Resource Needs and Place Them on Standby
- Identify "At Risk" Populations and Facilities
- Prepare Shelters for Opening
- Begin Media Briefings



Preparing for the 2006 Hurricane Season





Baldwin County EMA

- **Notify and Brief Elected Officials, County Agencies and EOC Staffing Personnel**
- **Test Communications Equipment**
- **Prepare Hurricane Notifications for Media Release**
- **Communicate with Outside Agencies on Storm Progress**
- **Contact Red Cross and Churches for Secondary Shelter Operations**



Preparing for the 2006 Hurricane Season





ALDOT

- Identify Available Staff and Recall as Needed
- Replenish Fuel Supplies and Materials
- Divisions and Districts Check and Repair Equipment
- Alert North Alabama Personnel for Possible Deployment
- ELT and In-house Conference Calls



Preparing for the 2006 Hurricane Season





ADHR

State

- Review State Plans with Management Team
- Conference Call all County Directors
- Activate DHR Emergency Response Plan

County

- Review Plans
- Select Shelter Teams
- Prepare for Deployment to Shelters



Preparing for the 2006 Hurricane Season





Military Department

- Elevate Manning in Operations Staff
- Respond to Pre-landfall Requests for Support from Other State Agencies



Preparing for the 2006 Hurricane Season





ADPH

- **Activate Internal Incident Command System and Pre-Designated Team Personnel**
- **Activate the Hospital Surge and Triage Surveillance System (AIMS)**
- **Assess Evacuation Needs for Hospitals and Nursing Homes**



Preparing for the 2006 Hurricane Season





ADPS

- Personnel Placed on Alert for Deployment
- Highway Patrol Headquarters EOC Staffed
- Communicate and Coordinate with Other Agencies

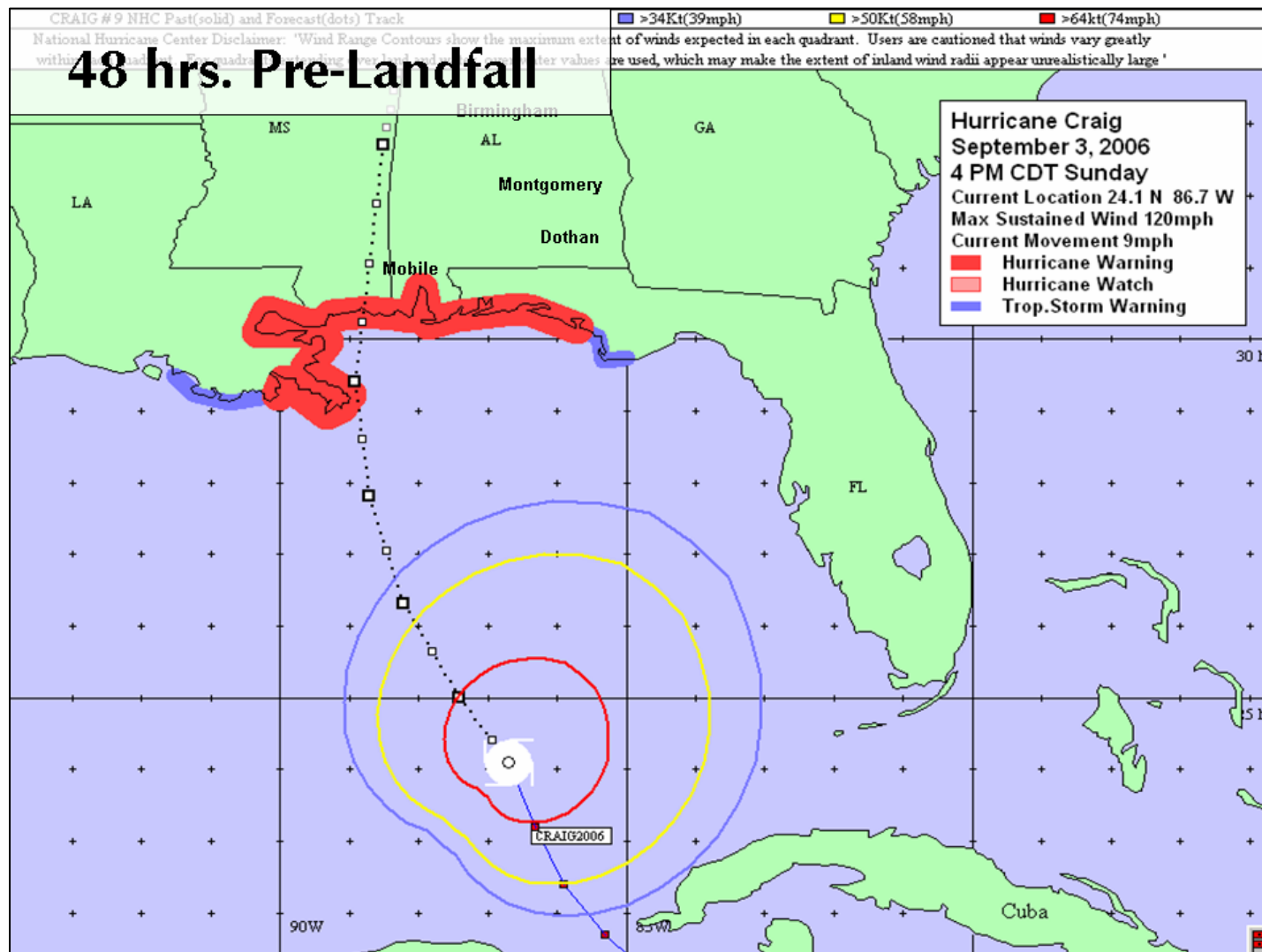


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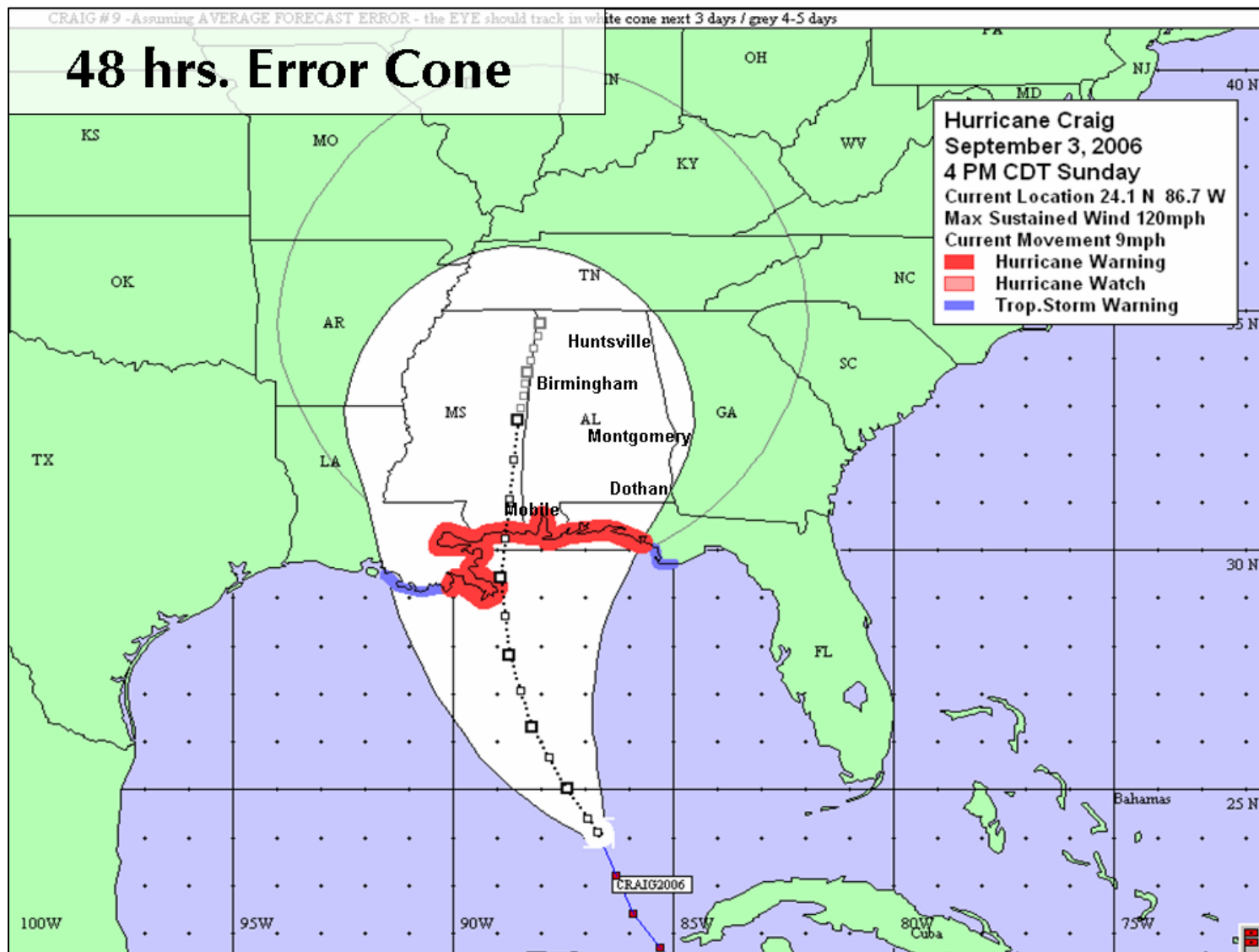


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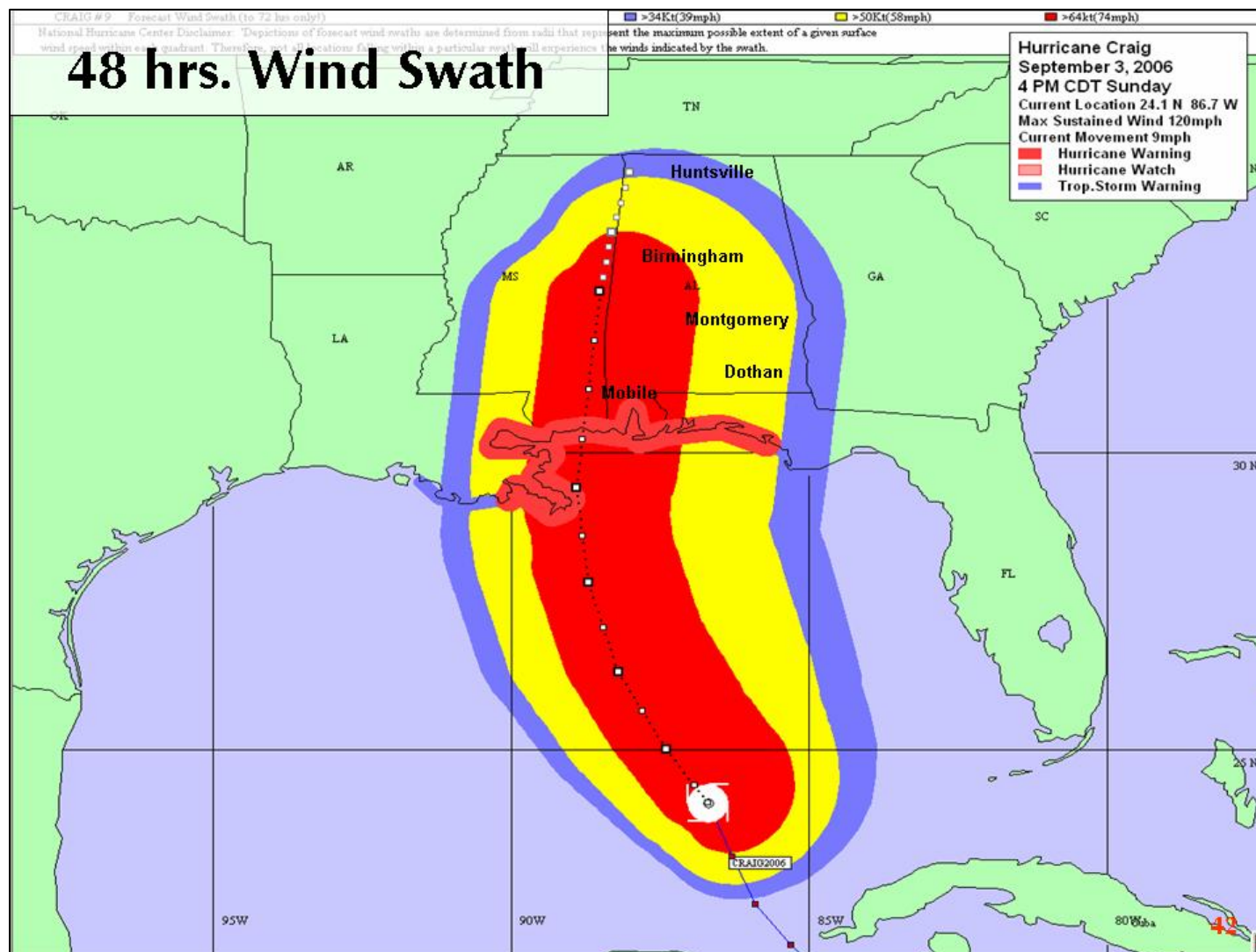


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Alabama Governor's Hurricane Workshop





AEMA

- EOC Activation (Level 1)
- Establish County Liaisons
- Mandatory Evacuation Plan Implemented
- Preposition Resources (Agency, Mutual Aid, EMAC)



Preparing for the 2006 Hurricane Season





Mobile County EMA

- Coordinate with AEMA, Adjacent Counties and Neighboring States
- Coordinate Needs for Hospitals and Nursing Homes
- Conduct Pre-Activation Briefing for Emergency Agencies and Elected Officials
- Make Initial Evacuation Decision and Issue Advisories
- Mobilize Resources
- Fully Activate EOC



Preparing for the 2006 Hurricane Season





Baldwin County EMA

- Monitor Hurrevac and Storm Progress
- Brief Elected Officials
- Voluntary Evacuation Announced
- Prepare for Shelter Activation
- Schedule Media Briefings
- Alert On-Call Personnel of Possible Activation of EOC



Preparing for the 2006 Hurricane Season





ALDOT

- **Make Decision to Contra-Flow I-65**
- **Move Personnel and Equipment for Contra-Flow**
- **Announce Contra-Flow Plans**
- **Preposition Equipment and Supplies**



Preparing for the 2006 Hurricane Season





ADHR

State

- Review Assignments
- Alert All On-call Personnel of Activation
- Conference Call with County Directors

County

- Review Assignments
- Alert All On-call Personnel of Activation
- Prepare to Open Shelters



Preparing for the 2006 Hurricane Season





Military Department

- Alert for Initial Entry Forces
- Prepare Logistics "Push" Packages
- Elevate Manning at Task Force South Headquarters in Mobile



Preparing for the 2006 Hurricane Season





ADPH

- Dispatch Teams to Man Pre-Identified and Pre-Stocked Medical Needs Shelters
- Initial Shelters Include:
 - Greenville
 - Dothan
 - Birmingham
 - Montgomery



Preparing for the 2006 Hurricane Season





ADPS

- **Activate Platoons and Deploy to Staging Area**
- **Deploy Response Equipment to Bay Minette**
- **Move Equipment to Staging Area**
- **Increase Patrols of I-65 and Secondary Highways**
- **Position Wreckers to Maintain Traffic Flow**

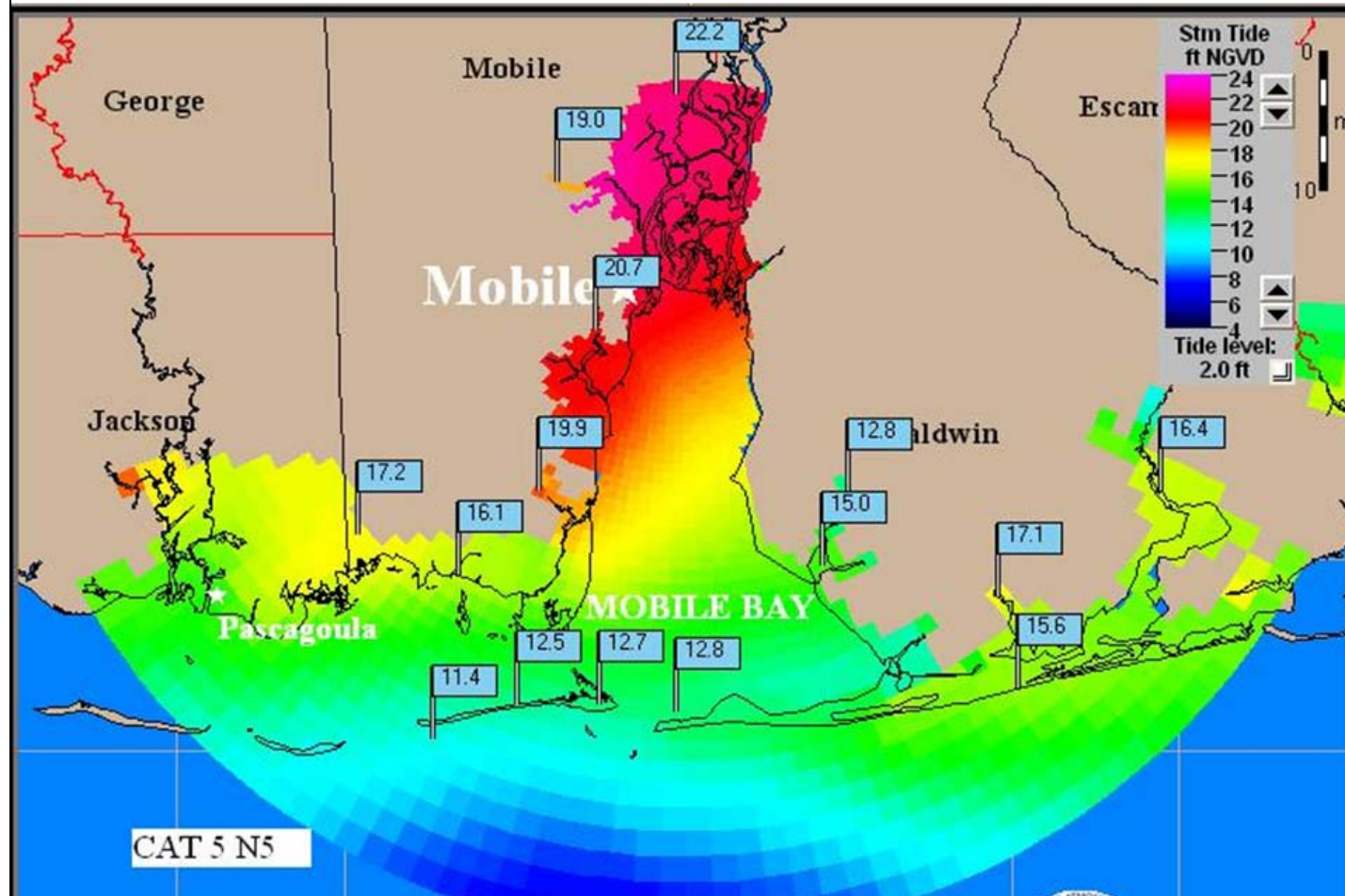


Preparing for the 2006 Hurricane Season



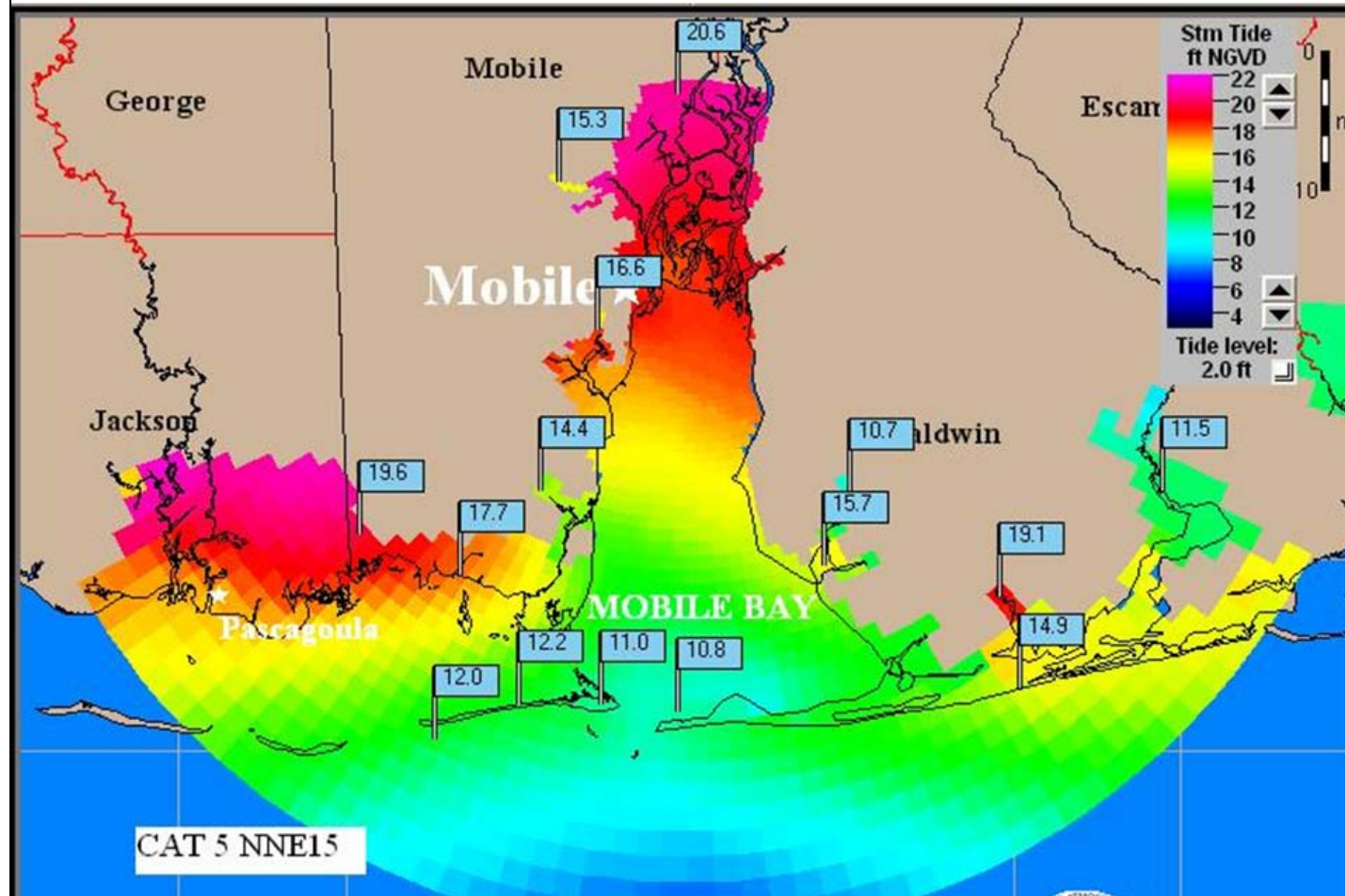


SLOSH MEOW Cat 5 Moving North



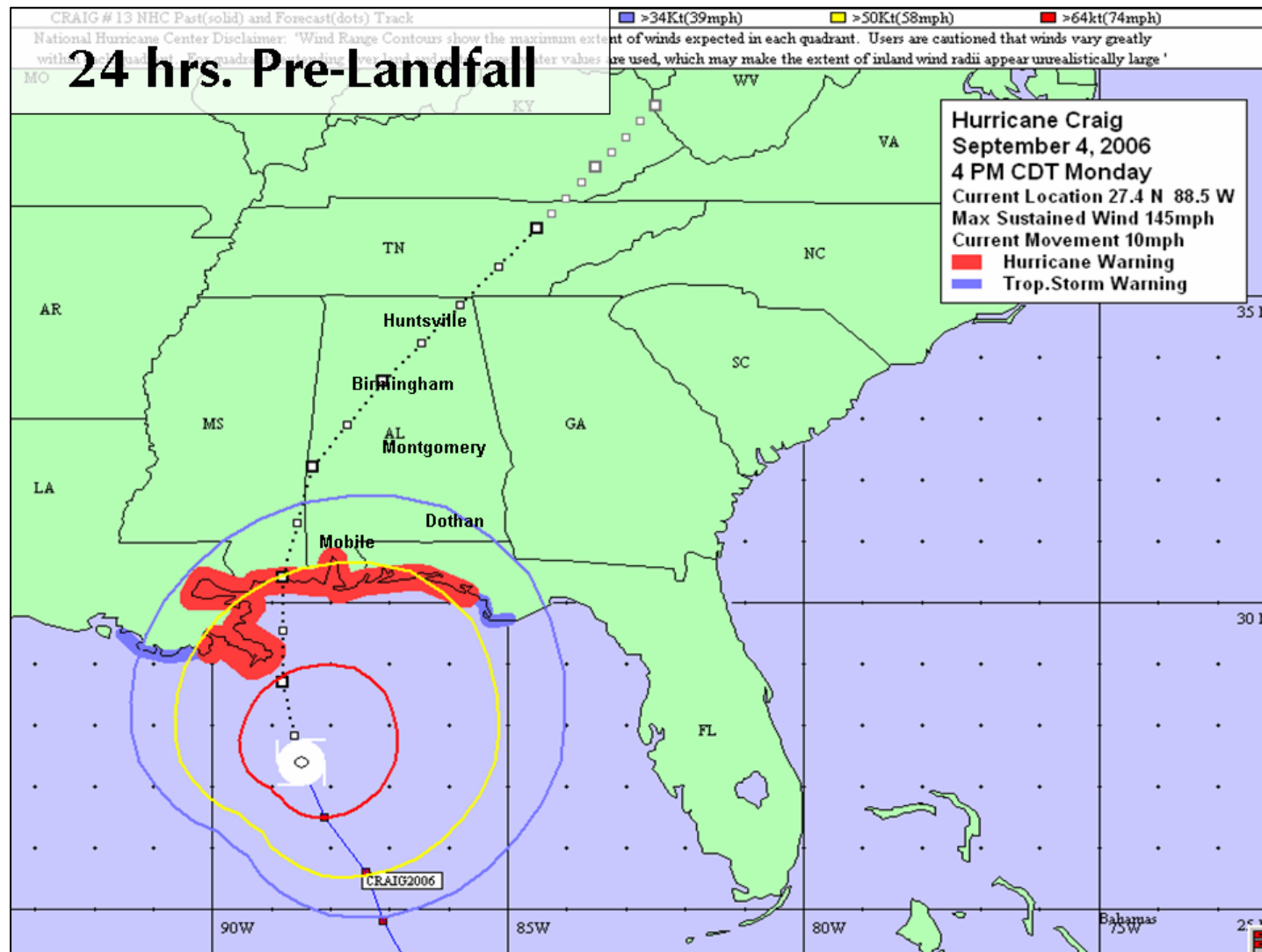


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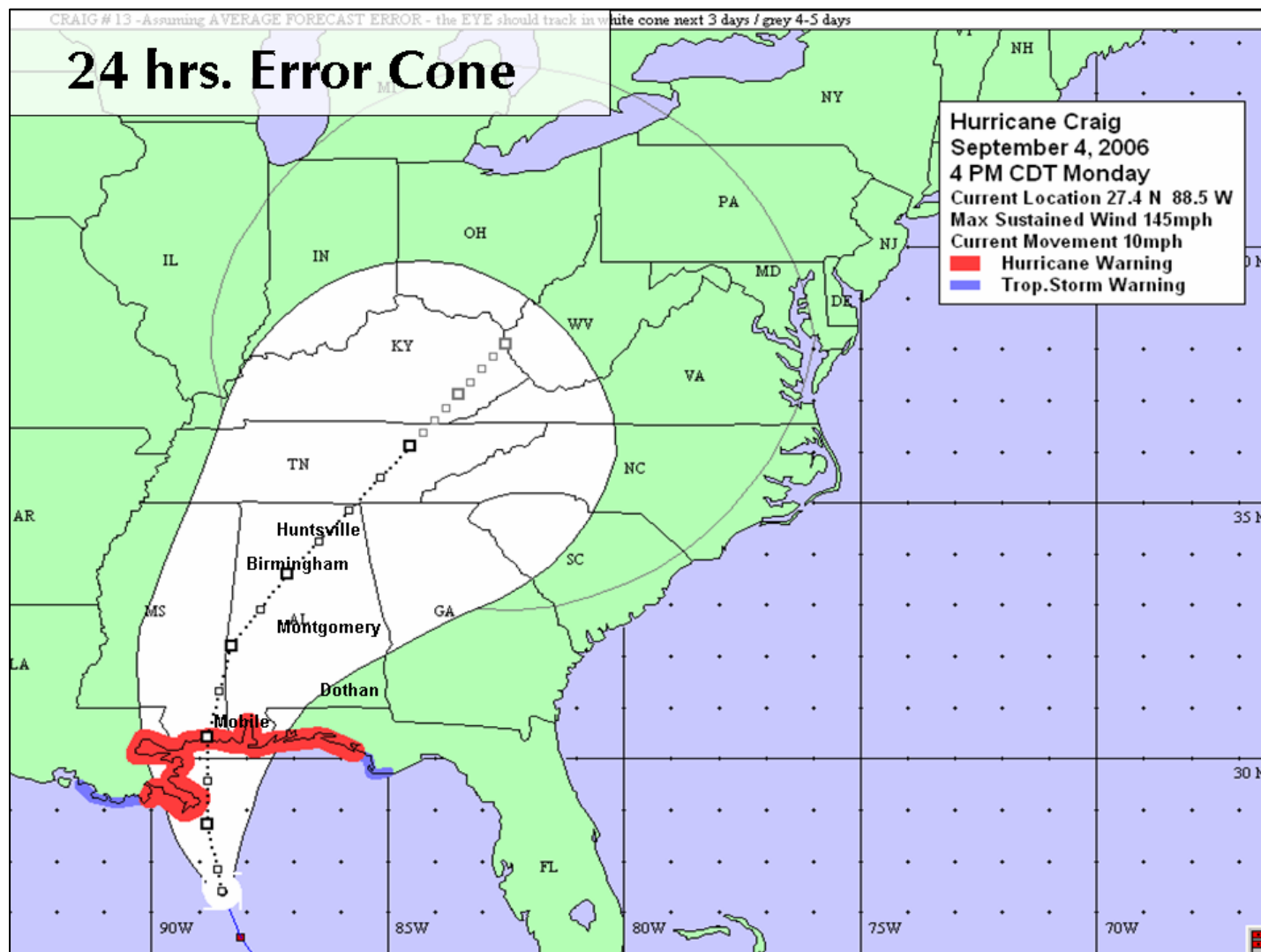


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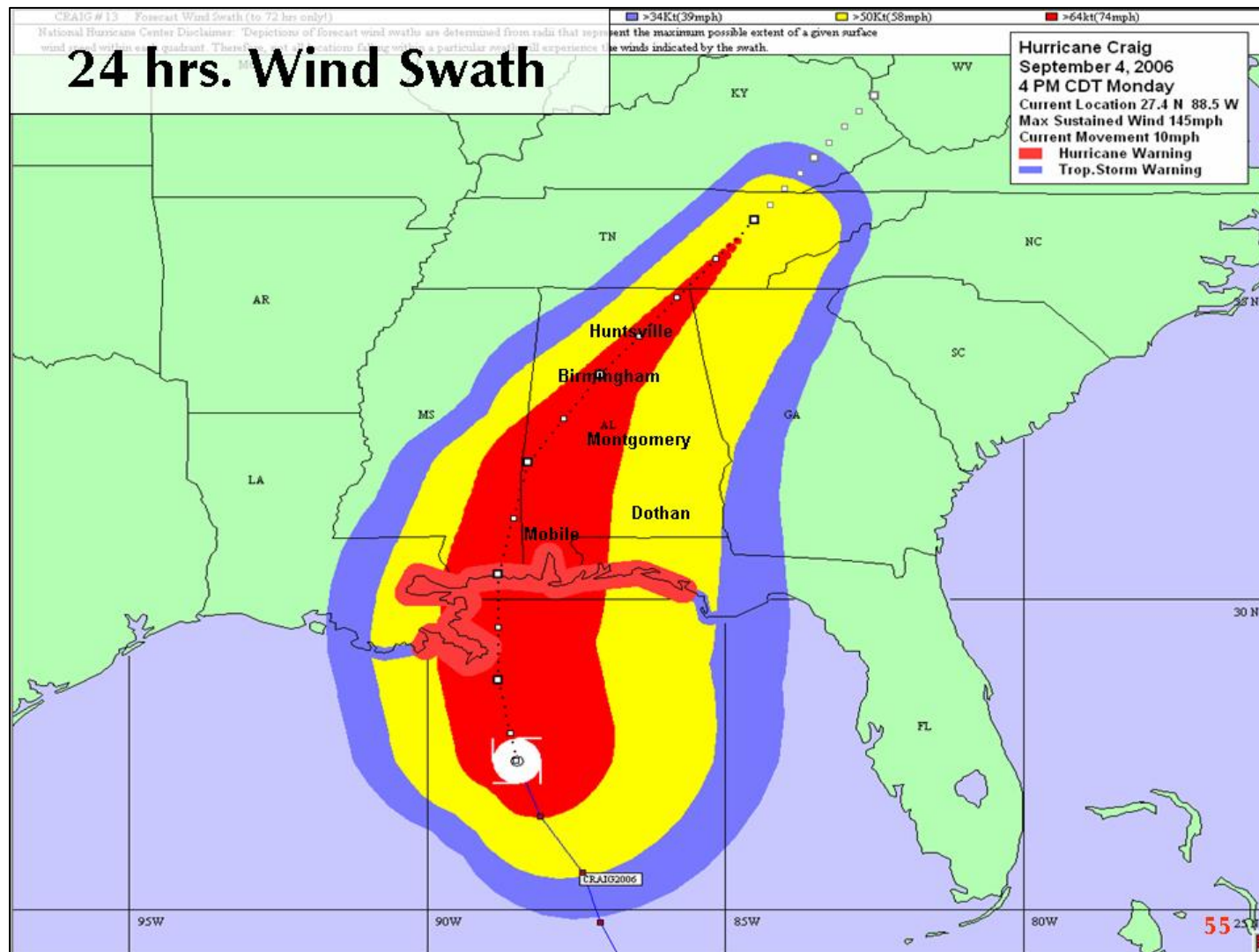


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Alabama Governor's Hurricane Workshop





AEMA

- Evacuations Completed
- Establish Recovery Branch



Preparing for the 2006 Hurricane Season





Mobile County EMA

- **Open Local Shelters**
- **Monitor Evacuation Progress**
- **Communicate to the Public the Need to Prepare, Protect and Evacuate**
- **Provide Evacuation Assistance**
- **Stop Evacuation and Get People Into Shelters of Last Resort as Conditions Deteriorate**



Preparing for the 2006 Hurricane Season





Baldwin County EMA

- EOC Fully Activated
- Meet with Local Government on Evacuation Decision and Begin Mandatory Evacuation
- Verify Supply Inventory for Shelters
- Coordinate with Adjacent counties (Florida and Mobile Counties) for Evacuation
- Initiate Transportation Requests for Special Needs Persons
- Contact Hospitals and Ambulance Services for the Decision on Closings, Staffing and Bed Availability
- Open Shelters of Last Resort



Preparing for the 2006 Hurricane Season





ALDOT

- Reverse Traffic on I-65
- Monitor Other Evacuation Routes and Respond as Needed
- Secure Traffic Signals in High-risk Areas



Preparing for the 2006 Hurricane Season





ADHR

State

- Monitor Storm
- Conference Call with County Directors
- Review Plans for Food Assistance Program if Warranted
- Review Plans

County

- Review Plans
- Replenish Shelter Supplies and Request Additional Staff as Needed
- Report Shelter Activities to State Office



Preparing for the 2006 Hurricane Season





Military Department

- Deploy Liaison Officers
- Muster Security Task Force
- Task Force South Prepares to Receive Security Task Force
- Joint Operations Center Operational
- Security Task Force Moves South



Preparing for the 2006 Hurricane Season





ADPH

- Pre-event Public Education of Post-Event Environmental and Safety Concerns



Preparing for the 2006 Hurricane Season





ADPS

- Implement the Reverse Laning of I-65
- Clear Southbound Traffic
- Escort Traffic Northbound on I-65 to Montgomery

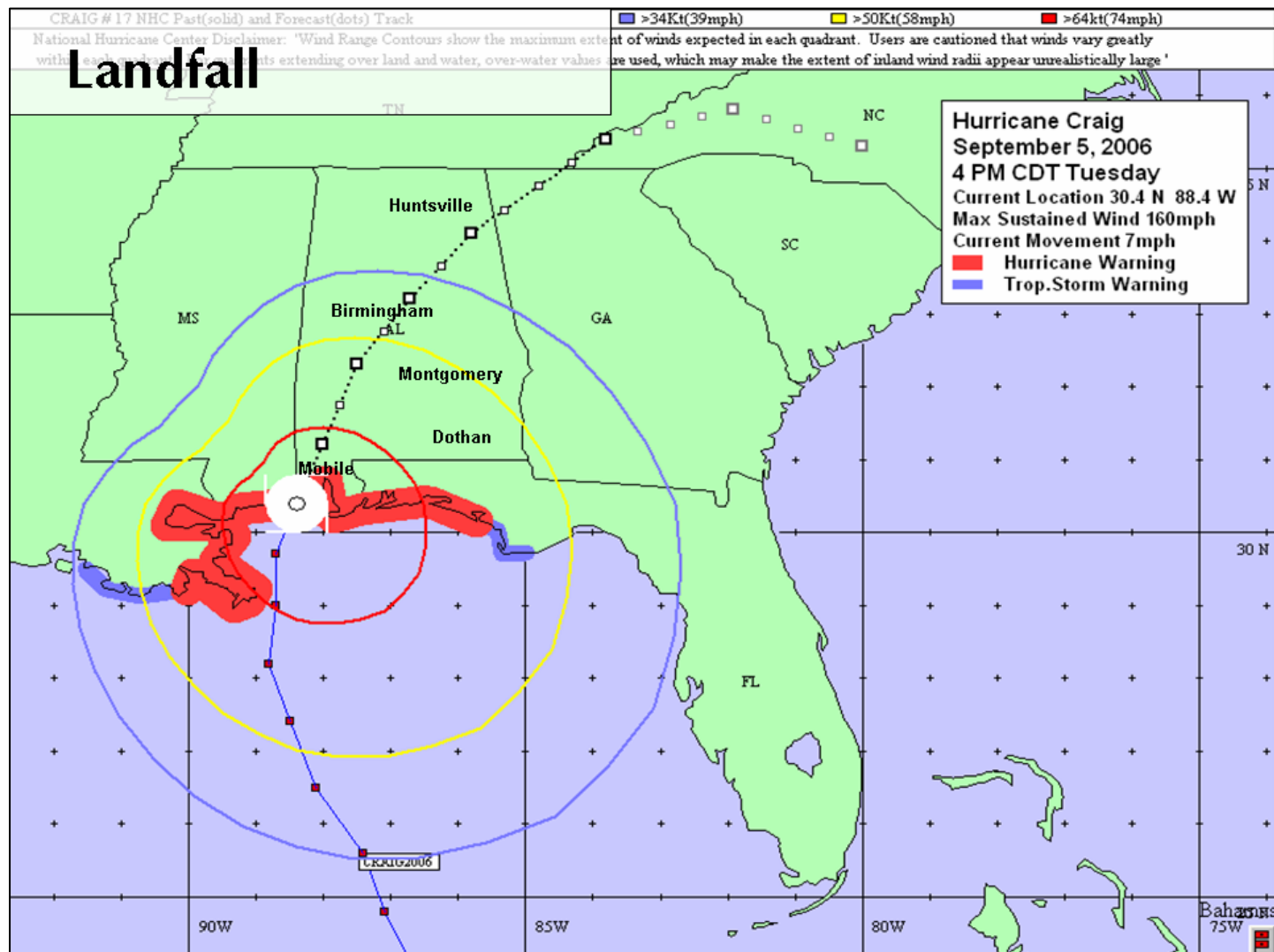


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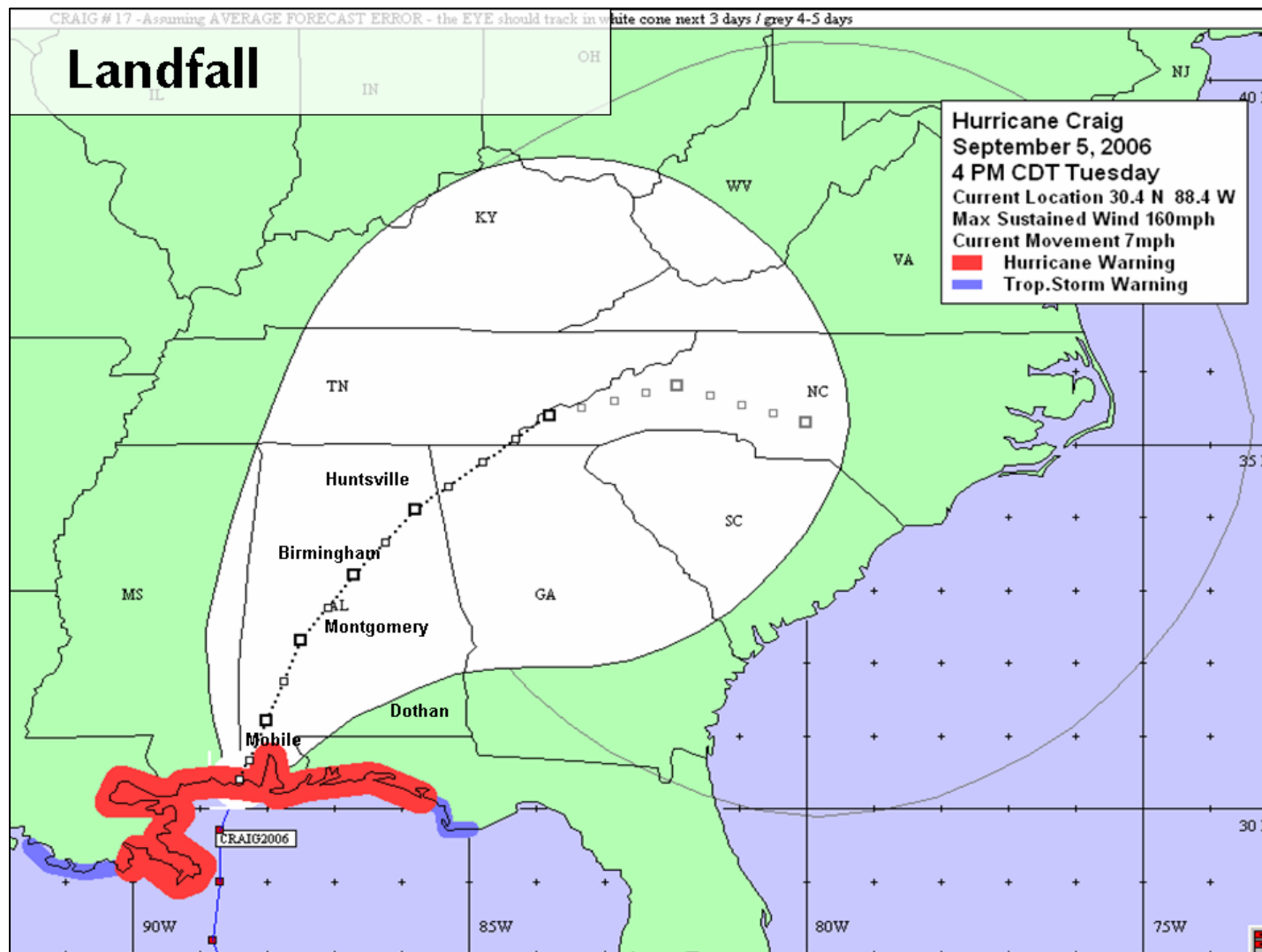


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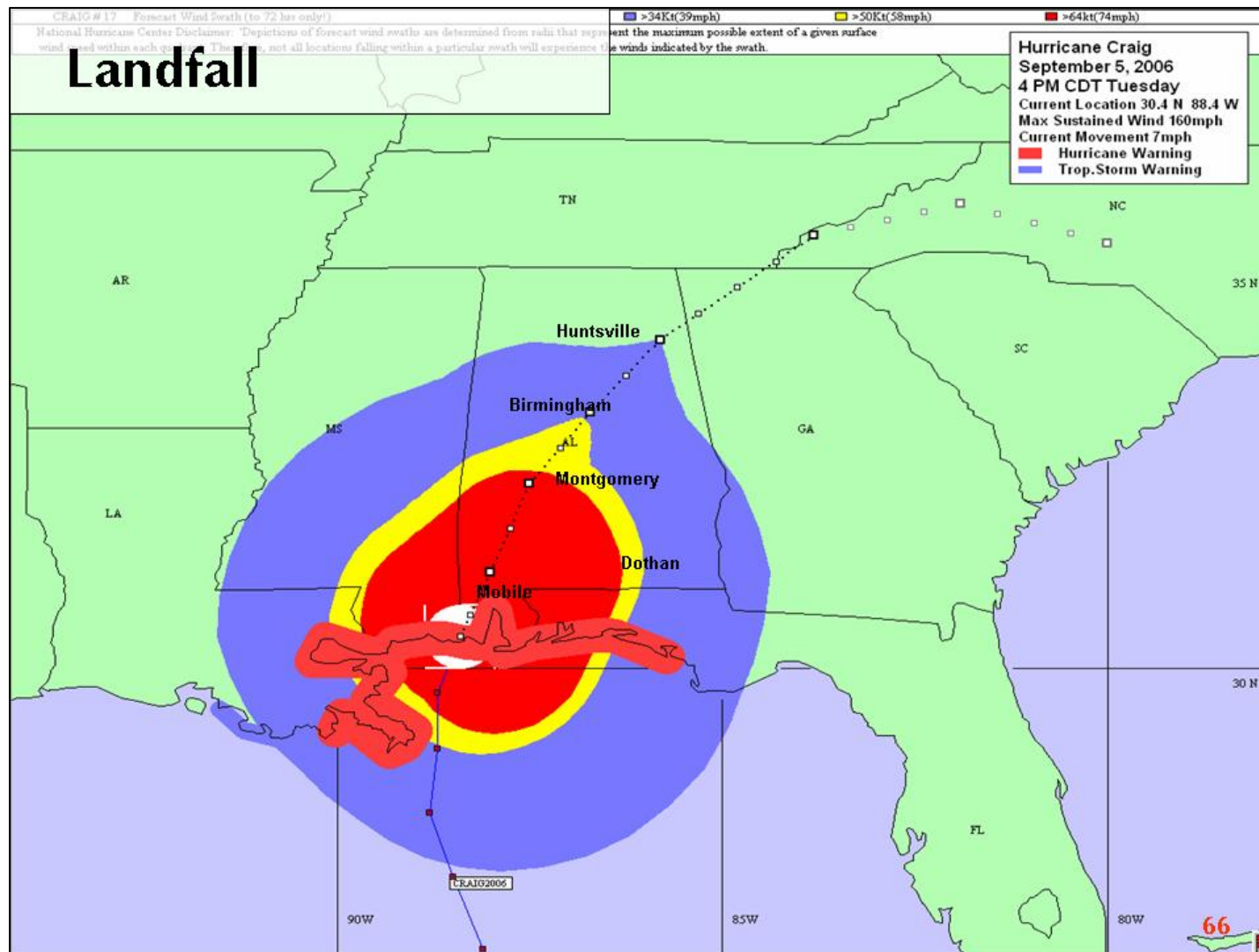


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Mobile County EMA

- Protect Emergency Personnel and Equipment



Preparing for the 2006 Hurricane Season





Baldwin County EMA

- Monitor Storm
- Maintain Contact with Shelters, Hospitals, and Municipalities
- Turn off power at Lift Stations
- Prepare Requests for Resources to AEMA



Preparing for the 2006 Hurricane Season





ALDOT

- **Move Personnel into Safe Areas**
- **Begin Storm Damage Assessments on Roadways, Bridges, Signs, Signals, etc.**
- **Initial Prioritization of Repairs**
- **Deploy Personnel and Contractors When Safe to Unshelter**



Preparing for the 2006 Hurricane Season





ADHR

State

- Monitor Storm
- Conference Call with County Directors
- Review Plans for Food Assistance Program if Warranted
- Review Plans

County

- Review Plans
- Replenish Shelter Supplies and Request Additional Staff as Needed
- Report Shelter Activities to State Office



Preparing for the 2006 Hurricane Season





Military Department

- Forces in Unaffected Areas Prepare to Respond

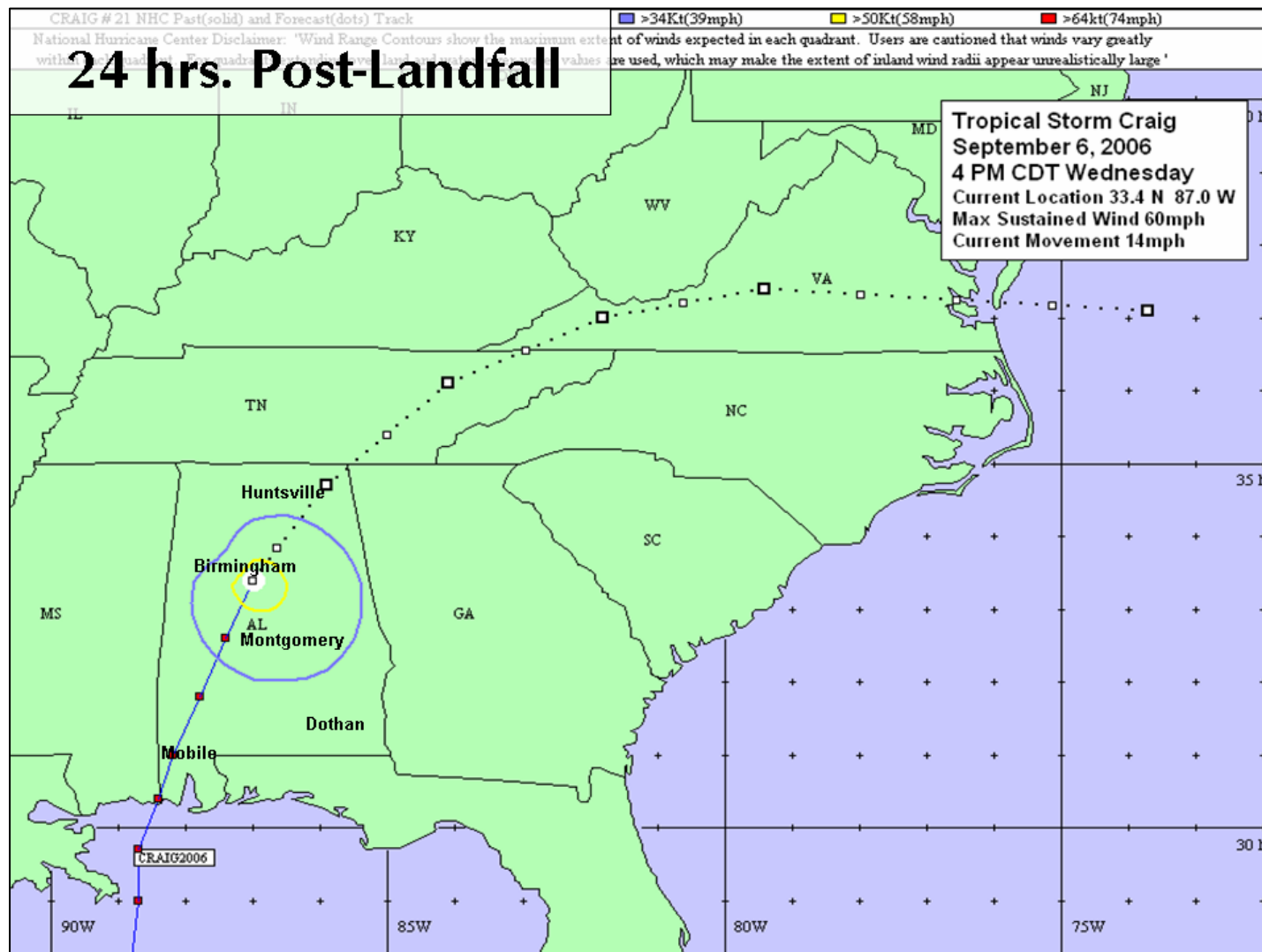


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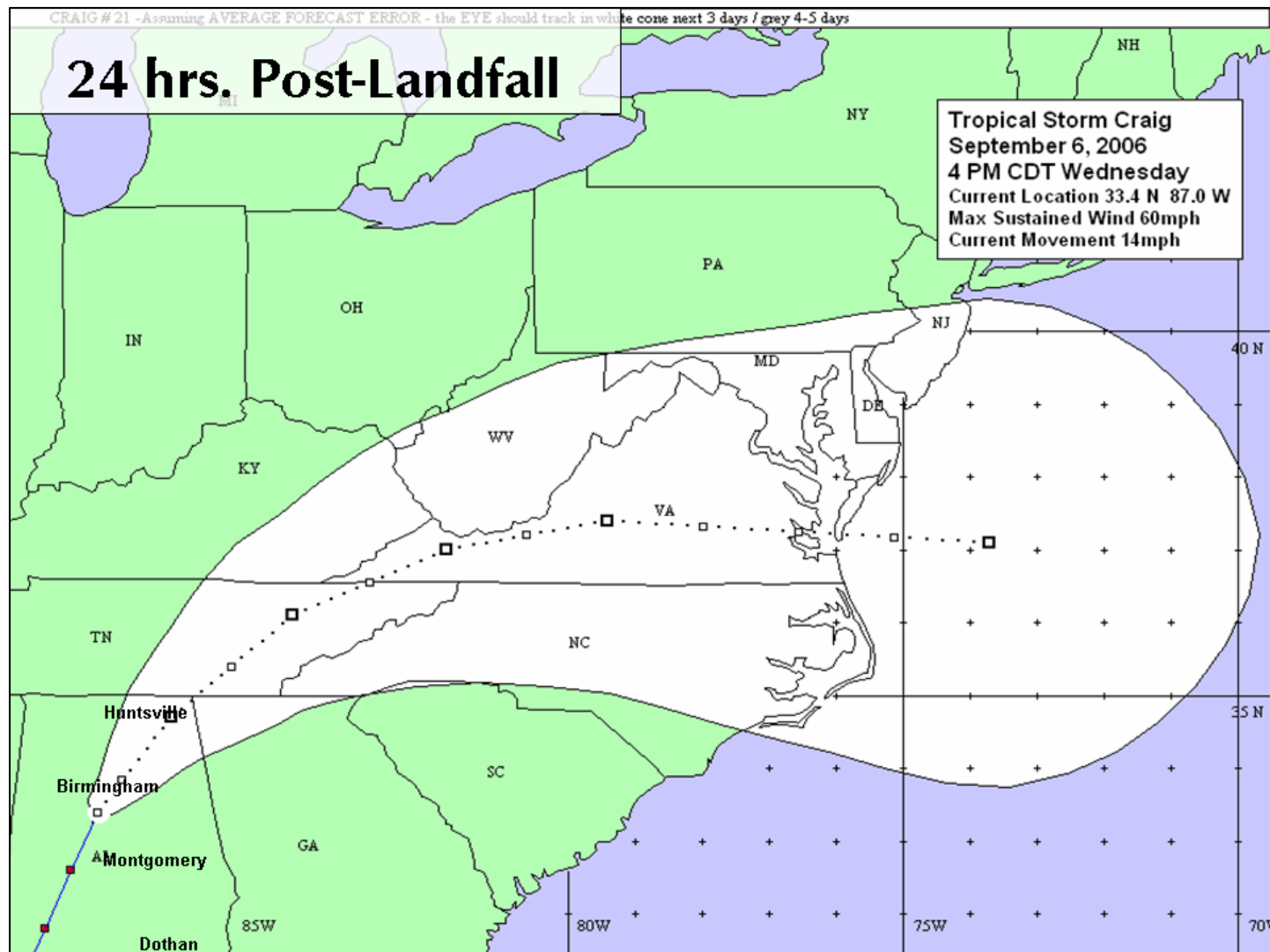


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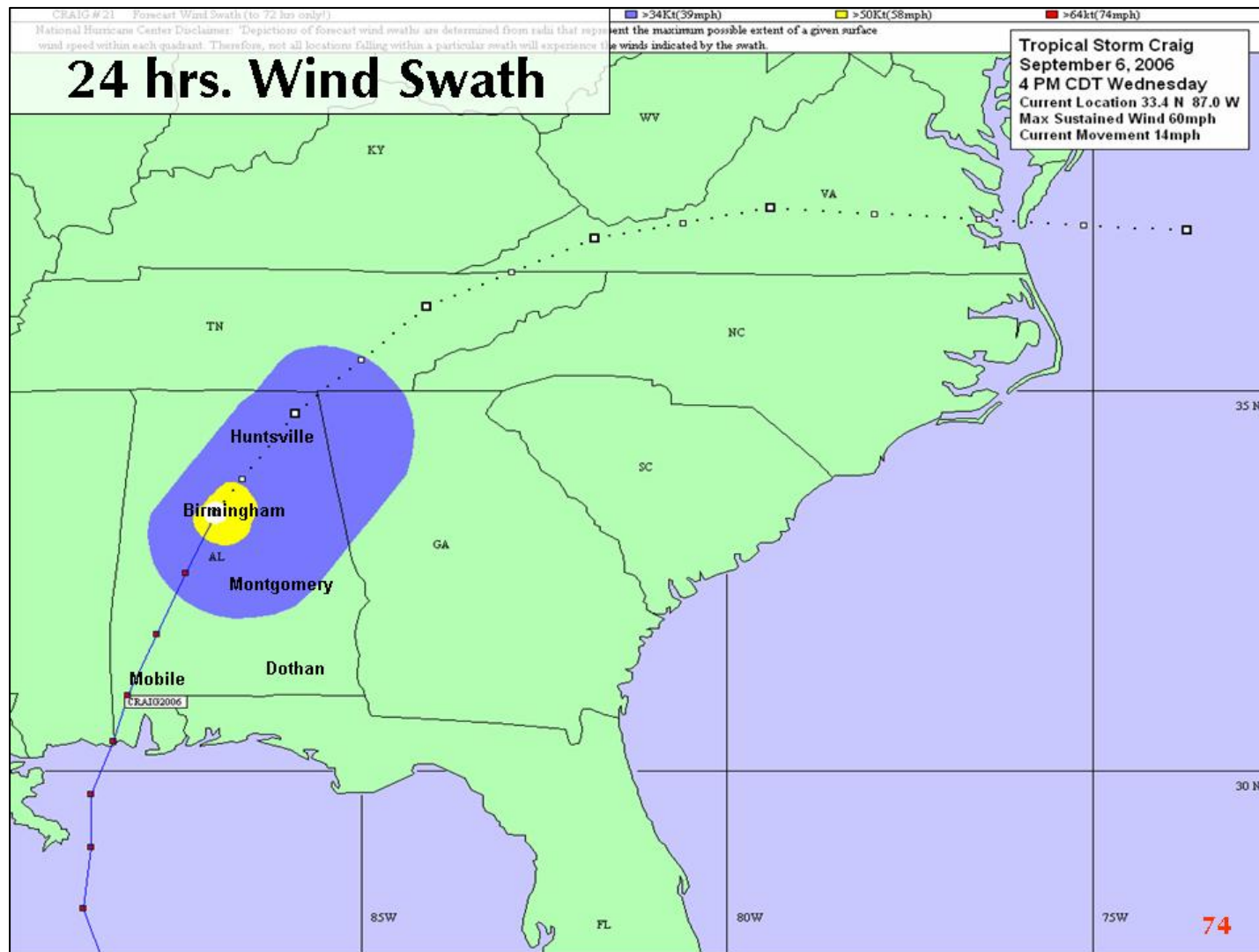


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AEMA

- EOC Operational
- Statewide Damage Assessment
- Begin County SITREP Calls
- Continue FEMA Conference Calls
- Execute Receiving and Distribution Logistics System
- Deploy Resources
- Integrate FEMA ERT, Unified Command Plan
- Identify Electrical Generator Requirements



Preparing for the 2006 Hurricane Season





AEMA (con't)

- **Begin Public Information Officer Sessions**
- **Begin Recovery Planning**
- **Track Power Restoration**
- **Deploy Mutual Aid and EMAC Teams**
- **Process County Requirements through ESFs**
- **Continue Incident Action Plan**



Preparing for the 2006 Hurricane Season





Mobile County EMA

- Determine Status of Emergency Personnel and Equipment
- Obtain Initial Damage Reports
- Conduct Assessment of Resource Needs
- Establish Re-Entry Guidelines
- Determine Mutual Aid Requirements and Request Assistance
- Update Media and the Public



Preparing for the 2006 Hurricane Season





Baldwin County EMA

- Conduct Emergency Operations
- Request State Assistance for Resources
- Begin Emergency Road Clearing and Establish Clearance Priorities
- Initiate Damage Assessment Teams
- Continue Shelter Support
- Coordinate Health and Recovery Operations
- Initiate Media Briefings and Post-Recovery Information



Preparing for the 2006 Hurricane Season





ALDOT

- Complete Initial Damage Survey
- Implement Continuity of Operations (COOP) Procedures for Control/Management Functions
- Prioritize Repair/Recovery Needs and Dispatch Crews
- Manage Returnee Traffic



Preparing for the 2006 Hurricane Season





ADHR

- Continue to Coordinate Sheltering and Support as Needed
- Process Emergency Food Stamp Applications Upon Approval
- Coordinate Relief Operations as Needed



Preparing for the 2006 Hurricane Season





ADPH

- Assess Medical Infrastructure
- Augment Medical Infrastructure as Necessary
- Conduct Environmental Impact Assessment
- On-going Monitoring of Medical Needs Shelters



Preparing for the 2006 Hurricane Season





Military Department

- Respond to In-State Requests and EMACs
- Prepare for Missions Involving:
 - Security
 - Distribution of Resources
 - Generators
 - Transportation
 - Aviation resources
 - Debris removal



Preparing for the 2006 Hurricane Season





ADPS

- Deploy Mobile Command Post to Affected Area
- Conduct Search and Rescue, Road Clearing and Security Operations
- Maintain Security in Affected Area
- Support Local Law Enforcement Agencies
- Provide Assistance at Resource Distribution Sites
- Manage Traffic for Returning Residents

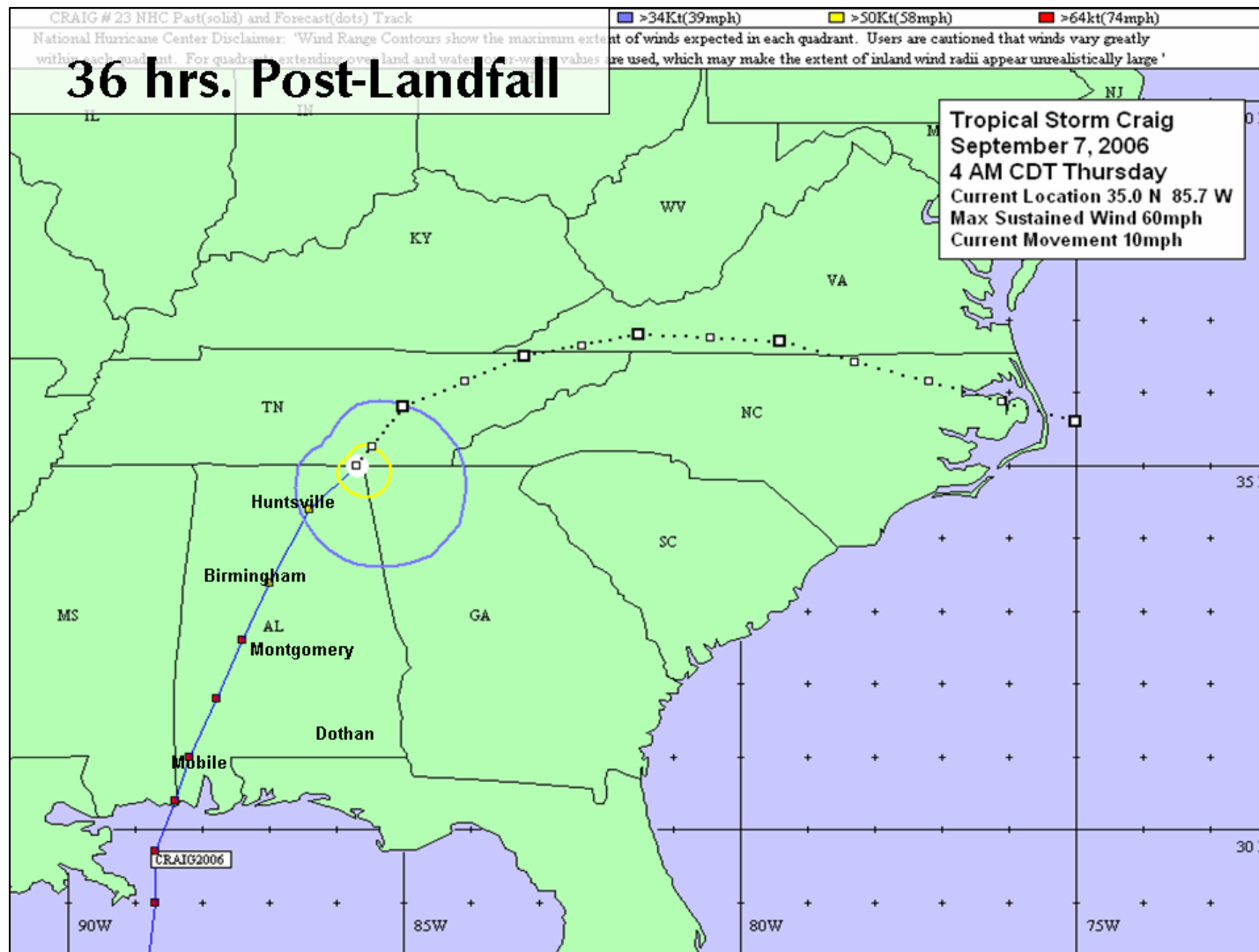


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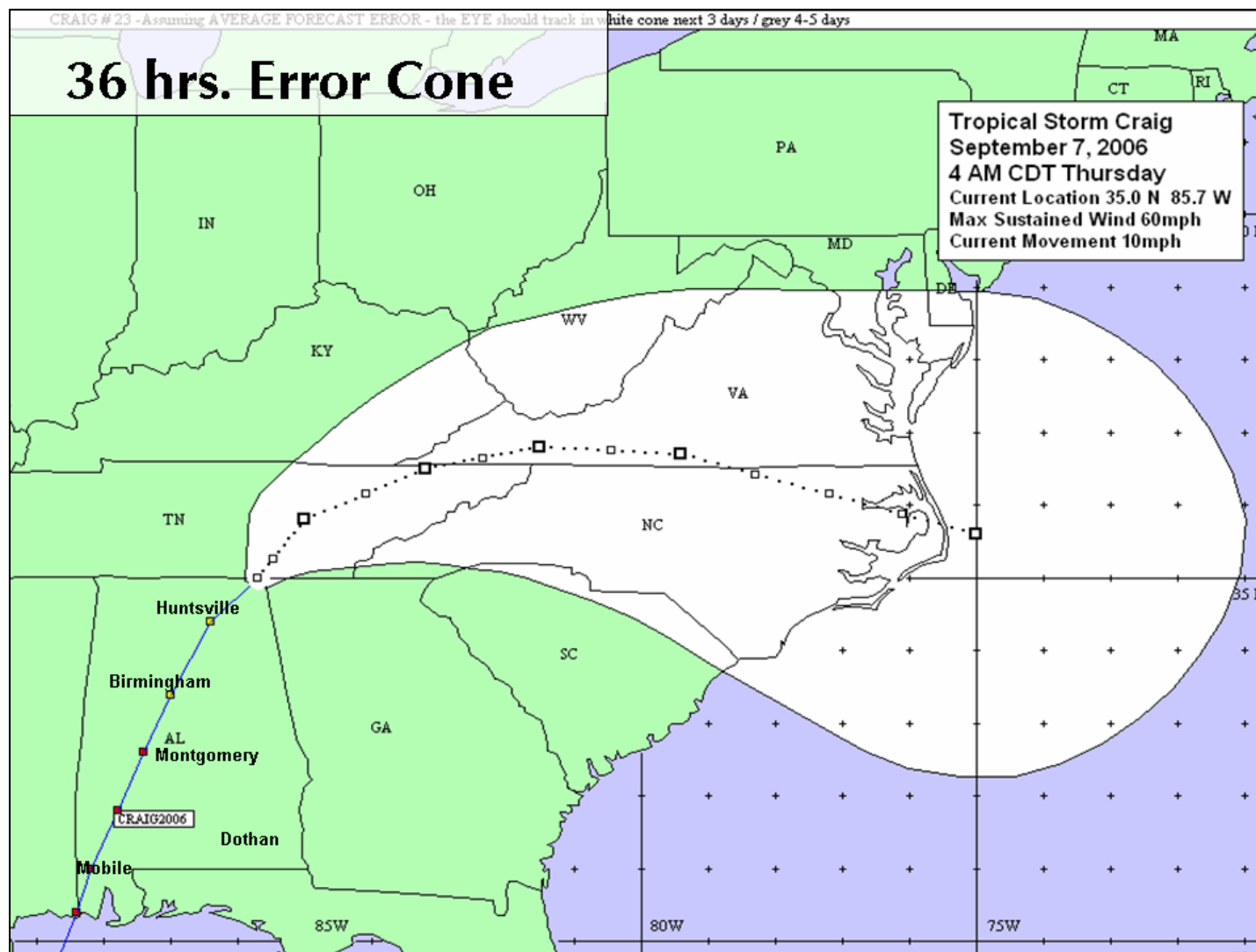


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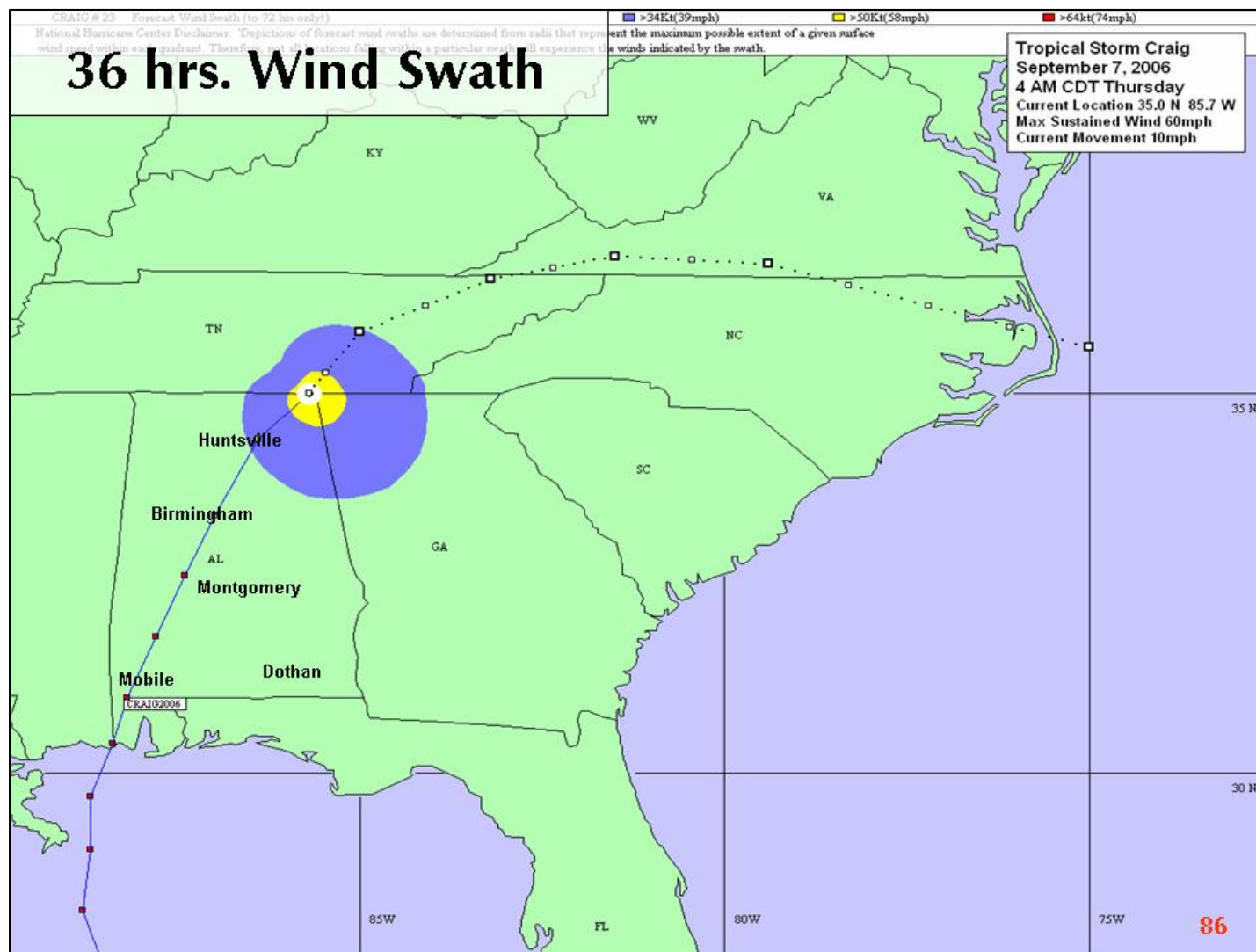


Alabama Governor's Hurricane Workshop





Alabama Governor's Hurricane Workshop





ALDOT

- Mobilize Crews as Available
- Continue Repair/Recovery
- Begin Detailed Damage Assessments



Preparing for the 2006 Hurricane Season





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EMERGENCY SUPPORT FUNCTIONS INFORMATION

Introduction

Purpose

This section provides an overview of the ESF structure, common elements of each of the ESFs, and the basic content contained in each of the ESF Annexes.

Background

The ESFs provide the structure for coordinating Federal interagency support for Incidents of National Significance or catastrophic events. The ESF structure includes mechanisms used to provide state support to counties and county-to-county support, both for declared disasters and emergencies under the Stafford Act and for non-Stafford Act incidents. The following section includes a series of subsections describing the roles and responsibilities of state departments and agencies and the American Red Cross (ARC) as ESF Coordinators/Emergency Management Coordinators (EMC) or as primary or support agencies.

The ESF structure provides mechanisms for interagency coordination during all phases of incident management. Some departments and agencies provide resources for response, support, and program implementation during the early stage of an event, while others are more prominent in the recovery phase.

ESF Notification and Activation

The State Emergency Operations Center (SEOC), a component of AEMA, develops and issues operations orders to activate individual ESFs based on the scope and magnitude of the threat or incident. ESF primary agencies are notified of the operations orders and time to report to the SEOC by the AEMA Operations Center. ESF primary agencies notify and activate support agencies as required for the threat or incident, to include support to specialized teams. Each ESF is required to develop Standard Operating Guidelines (SOGs) and notification protocols and to maintain current rosters and contact information.

ESF Roles and Responsibilities

Each ESF annex identifies the ESF coordinator and the primary and support agencies pertinent to the ESF. Several ESFs incorporate multiple components, with primary agencies designated for each component to ensure seamless integration of and transition between preparedness, prevention, response, recovery, and mitigation activities. ESFs with multiple primary agencies designate an ESF coordinator for the purposes of pre-



incident planning and coordination. Following is a discussion of the roles and responsibilities of the ESF coordinator and the primary and support agencies.

ESF Coordinator/EMC

The ESF Coordinator/EMC has ongoing responsibilities throughout the prevention, preparedness, response, recovery, and mitigation phases of incident management. The role of the ESF Coordinator/EMC is carried out through a “unified command” approach as agreed upon collectively by the designated primary agencies. Responsibilities of the ESF Coordinator/EMC include:

- Pre-incident planning and coordination;
- Maintaining ongoing contact with ESF primary and support agencies;
- Conducting periodic ESF meetings and conference calls;
- Coordinating efforts with corresponding private-sector organizations; and
- Coordinating ESF activities as appropriate relating to catastrophic incident planning and critical infrastructure preparedness.

Primary Agencies

A state agency designated as an ESF primary agency serves as a state executive agent under the State of Alabama Codes and Statutes to accomplish the ESF mission. When an ESF is activated in response to an Incident of National Significance, the primary agency is responsible for:

- Orchestrating state support within the functional ICS structure (e.g., Command, Operations, Planning, Logistics, Finance and Administration) for an affected area;
- Providing staff for the operations functions at fixed and field facilities;
- Notifying and requesting assistance from support agencies;
- Managing mission assignments and coordinating with support agencies, as well as other appropriate state agencies;
- Working with appropriate private-sector organizations to maximize use of all available resources;
- Supporting and keeping other ESFs and organizational elements informed of ESF operational priorities and activities;
- Executing contracts and procuring goods and services as needed;
- Ensuring financial and property accountability for ESF activities;
- Planning for short-term and long-term incident management and recovery operations; and
- Maintaining trained personnel to support interagency emergency response and support teams.



Support Agencies

When an ESF is activated in response to an Incident of National Significance or catastrophic event, support agencies are responsible for:

- Conducting operations, when requested by AEMA or the designated ESF primary agency, using their own authorities, subject-matter experts, capabilities, or resources;
- Participating in planning for short-term and long-term incident management and recovery operations and the development of supporting operational plans, SOGs, checklists, or other job aids, in concert with existing first-responder standards;
- Assisting in the conduct of situational assessments;
- Furnishing available personnel, equipment, or other resource support as requested by AEMA or the ESF primary agency;
- Providing input to periodic readiness assessments;
- Participating in training and exercises aimed at continuous improvement of prevention, response, and recovery capabilities;
- Identifying new equipment or capabilities required to prevent or respond to new or emerging threats and hazards, or to improve the ability to address existing threats;
- Nominating new technologies to AEMA for review and evaluation that have the potential to improve performance within or across functional areas; and
- Providing information or intelligence regarding their agency's area of expertise.

When requested, and upon approval of the Governor, the Alabama National Guard (ALNG) provides Defense Support of Civil Authorities (DSCA) during domestic incidents. Accordingly, ALNG is considered a support agency to all ESFs. For additional information on DSCA, refer to the Emergency Operations Plan (EOP) Base Plan and MSCD OPLAN.

ESF Coordinating, Primary, and Support Designations

The following table is from the EOP Basic Plan and shows the relationship of primary and support agencies for each ESF.



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State of Alabama Functional Assignments		Emergency Support Function														
<p>P = Primary</p> <p>S = Support</p> <p>C = Coordinating</p>		1. Transportation	2. Telecommunications/Information Technology	3. Public Works & Engineering	4. Fire Fighting	5. Emergency Management	6. Mass Care, Housing, and Human Services	7. Resource Support and Logistics Management	8. Public Health and Medical Services	9. Urban Search and Rescue	10. Oil and Hazardous Materials Response	11. Agriculture	12. Energy	13. Public Safety and Security	14. Economic Stabilization, Community Recovery and Mitigation	15. External Affairs
State Agency																
ABC						S		S						S		
ACJIC						S		S						S		
ADECA						S		S					P		S	
ADEM		S		S		S		S			P	S				
AEMA		S	P		S	P	S	S	S	P	S	S	S		S	S
Agriculture and Industries		S			S	S		S			S	P	S		S	S
Alabama Power Company						S		S					S			S
Alabama Sheriff's Association						S		S		S				S		
American Red Cross						S	S	S								S
Board of Funeral Services						S		S	S	S						
Board of Pardons and Paroles						S		S						S		
Civil Air Patrol		S	S			S		S		S						
Dept. of Conservation		S	S	S	S	S		S		S	S			S		
Dept. of Corrections		S	S	S	S	S		S		S				S		
Dept. of Education		S				S	S	S				S				
Dept. of Forensic Sciences						S		S	S	S						
Department of Homeland Security			S			S		S						S		S
Dept. of Human Resources						S	P	S	S			S	S		S	
Dept. of Mental Health						S	S	S	S							
Dept. of Public Health				S	S	S	S	S	P		S	S				S
Dept. of Public Safety		S	S		S	S		S	S	S	S		S	P	S	S
Dept. of Senior Services						S	S	S								
Dept. of Transportation		P	S	P	S	S	S	S		S						
Emergency Alert System			S			S		S								S
Finance Dept.		S	S			S		P					S		S	
Forestry Commission		S	S	S	P	S		S		S				S		
Governor's Office						S		S					S		P	P
Insurance Dept.					S	S		S			S					
LPG Board						S		S			S		S			
Military Department		S	S	S	S	S	S	S	S	S		S	S	S	S	S
Public Service Commission		S				S		S					S	S	S	
RACES/ARES			S			S		S								
Rural Electric Co-ops						S		S					S			
Tennessee Valley Authority						S		S					S			



ESF-1 TRANSPORTATION (TRANSPORTATION)



This section addresses critical transportation infrastructure considerations resulting from a national security issue or a major catastrophe involving mass casualties, mass evacuation, food and fuel redistribution, and other resource movements/relocation greatly straining transportation capacities. This annex covers coordination, control, and allocations of land transportation infrastructure supporting emergency response and assistance/restoration activities before, during, and after a disaster in order to protect life, minimize damage, and provide essential supplies.

Pre-event

- Create a state transportation response that provides for the command, control, and coordination of planning, operations, and mutual aid for transportation resources.
- Coordinate the support for the dispatch and use of state transportation resources in support of local government and other ESFs.
- Provide a system for the receipt and dissemination of information, data, and directives pertaining to emergency response activities among transportation providers.
- Prescribe a procedure for the inventory of transportation, facilities, and equipment in the state.
- Collect and disseminate information and intelligence relating to transportation support missions for disasters or emergencies, either existing or pending.



Post-event

- Provide the status of transportation routes in the disaster area.
- Provide the status of transportation systems in the disaster area.
- Perform necessary actions to assist with transporting supplies and equipment to support emergency operations and implementation of protective action decisions such as evacuation, search and rescue, emergency medical care, and re-entry of threatened areas.
- Process all transportation infrastructure assistance requests from state ESFs and local EMAs received through the Alabama Emergency Operations Center (AEOC).
- Assist in allocating and/or prioritizing public and private transportation resources for evacuating people from the impacted area before or immediately after the disaster. Evacuation of special facilities (hospitals, nursing homes, schools, jails, prisons, and colleges) may require extensive coordination of transportation resources.
- Assist in allocating and/or prioritizing public and private transportation resources for the transportation of personnel, materials, goods, and services to impacted areas. This includes transportation by highway, rail, air, and water.
- Establish emergency regulations to restrict roadway access as appropriate.
- Perform necessary actions to assist with response/recovery operations, such as emergency debris removal, and quarantine of agricultural products.



ESF-2 COMMUNICATIONS (AEMA)



ESF-2 plans, coordinates, and assists in communications support to state, county, and local disaster response elements. It is responsible for coordinating communications assets (both equipment and services) available from state agencies, voluntary groups, county agencies, the telecommunications industry, Federal government agencies, and the U.S. Military. ESF-2 will be the focal point of all communications activity at the state level before, during, and after activation of the Alabama Emergency Operations Center (AEOC).

Pre-Event

- Create a state communications support response that provides for the command, control, and coordination of communications planning, operations, and mutual aid.
- Coordinate the dispatch and use of communications resources and provide the means of coordination with local government.
- Provide a system for the receipt and dissemination of information, data, and directives pertaining to emergency response activities among organizations providing communications resources.
- Prescribe a procedure for the inventory of communications personnel, facilities, and equipment in the state.
- Collect and disseminate information and intelligence relating to communications for disasters or emergencies, either existing or pending.
- Plan distribution and allocation of state resources in support of the overall communications mission.



Post-Event

- Provide the status of communication systems.
- Prepare a Situation Analysis by reviewing reports, video, message traffic, status boards, and logs. This Situation Analysis continues throughout the response and short-term recovery phases and should include the following:
 - A general description of the situation as it pertains to ESF-2 and an analysis of the ESF's operational support requirements.
 - A prioritized listing of significant actions that ESF-2 will initiate to provide operational support.
- Determine the level of response required by ESF-2 to respond to the event.
- Initiate notification of the required personnel and support organizations to achieve the required level of response.
- Based upon the Situation Analysis, prepare a list of objective-based priority actions to support lifesaving and short-term recovery operations. The action list should be revised as the situation changes.
- Request mission assignments from ESF-5 (Information and Planning) to accomplish objectives.
- Mobilize resources and coordinate response for approved mission assignments.
- Prepare electronic briefings on status of ESF-2 response operations and the status of communications systems.
- Keep track of all expenditures concerning operations and submit these to Administration and Logistics Section after terminating operations.
- Prepare an ESF-2 After-Action Report to identify lessons learned and improvements.



ESF-3 PUBLIC WORKS & ENGINEERING (TRANSPORTATION)



ESF-3 provides public works and engineering support to assist local governments in needs related to lifesaving or life protecting support prior to, during, and immediately following a major or catastrophic disaster.

Pre-Event

- Create a state public works response that provides for the command, control, and coordination of public works planning, operations, and mutual aid.
- Coordinate the dispatch and use of state public works resources and provide the means of coordination with local government.
- Provide a system for the receipt and dissemination of information, data, and directives pertaining to emergency response activities among public works organizations.
- Provide a procedure for the inventory of public works personnel, facilities, and equipment in the state.
- Collect and disseminate information and intelligence relating to public works and engineering for disasters or emergencies, either existing or pending.
- Plan distribution and allocation of state resources in support of the overall public works mission.



Post-Event

- Verify and provide to ESF-5 (Planning and Information) an inventory of available vehicles, personnel, and materials to support the ESF-3 action plan.
- Establish communications with appropriate field personnel, brief these personnel on the situation and action plan, and ensure that they are ready for timely response.
- Coordinate with support agencies to establish priorities and develop strategies for the initial response.
- Establish pre-positioning of resources when apparent that engineers, skilled construction workers, vehicles, and construction materials will be necessary.
- Remove equipment resources to a safe location and stage to support the recovery phase.
- Coordinate with support agencies to identify available resources. Make personnel and equipment available based upon established priorities. Define plans for mobilization.
- Establish priorities for roadway corridors and airstrips with regard to debris removal and repair to allow access into damaged areas.



ESF-4 FIRE FIGHTING (FORESTRY)



ESF-4 is responsible for detecting and suppressing fires, specifically rural and urban fires resulting from or occurring coincidentally with a disaster or other event requiring state response assistance. This involves managing and coordinating firefighting activities, including detection and suppression of fire on state lands, and providing personnel, equipment, and supplies in support of local agencies involved in rural and urban firefighting operations. This ESF provides a coordinated application of all fire suppression assistance made available through intrastate and interstate agreements and by the Federal government to facilitate operations at the scene.

Pre-Event

- Create a state firefighting response that provides for the command, control, and coordination of firefighting emergency operations and mutual aid.
- Coordinate the dispatch and use of state firefighting resources and means of coordination with Federal and local government.
- Provide a system for receipt and dissemination of emergency information, data, and directives pertaining to activities among firefighting organizations.
- Prescribe procedures for the inventory of firefighting facilities and equipment in the state.
- Collect and disseminate information and intelligence related to firefighting for disasters or emergencies, either existing or pending.
- Plan distribution and allocation of state resources in support of the overall firefighting mission.



Post-Event

- Prepare a Situation Analysis.
- Develop a prioritized listing of significant actions that ESF-4 will initiate to provide operational support.
- Determine the level of response required by ESF-4 to respond to the event, including identification of support agencies required to support emergency operations.
- Initiate notification of required personnel and support organizations to achieve the required level of response.
- Prepare a list of objective-based priority actions to provide support for lifesaving and short-term recovery operations.
- Mobilize resources and coordinate response.
- Track financial expenditures and keep financial records and submit these to ESF-5 as a part of the process to terminate operations.



ESF-5 EMERGENCY MANAGEMENT (AEMA)



This ESF collects, processes, and disseminates essential information about a potential disaster or emergency to facilitate the overall activities of the state and Federal governments in providing response assistance to the affected.

Pre-Event

- Identify emergency response operations requirements to provide for the immediate protection and needs of the affected population.
- Provide a system for the receipt and dissemination of emergency information, data, and directives pertaining to activities among law enforcement agencies.
- Collect and disseminate information and intelligence relating to disasters or emergencies, either existing or pending.
- Plan distribution and allocation of state resources in support of the overall state mission.



Post-Event

- Prepare a Situation Analysis.
- Determine the level of response required by ESF-5 to respond to the event.
- Initiate notification of the required personnel and support organizations to achieve the required level of response.
- Develop an Incident Action Plan.
- Establish initial contact with local governments and AEMA field staff.
- Establish a duty roster and phone lists; set up status boards, establish message flow and tracking, and staff data processing computers.
- Prepare, process, and disseminate information.
- Establish contact with Federal liaison.
- Establish operational priorities for joint state and Federal mission assignments within ESFs.
- Establish joint state and Federal information processing capabilities.
- Anticipate types of response information that agencies will require.



ESF-6 MASS CARE, HOUSING (HUMAN RESOURCES)



ESF-6 coordinates activities involved with the emergency provision of temporary shelters, emergency mass feeding, bulk distribution of coordinated relief supplies for victims of disaster, and disaster welfare information.

Pre-Event

- Create a state mass care response that provides for the coordination of mass care operations.
- Coordinate the opening and closing of shelters.
- Provide a system for the receipt and dissemination of information, data, and directives pertaining to mass care.
- Prescribe a procedure for the inventory of mass care shelters in the state.
- Collect and disseminate information and intelligence relating to mass care for disasters or emergencies, either existing or pending.
- Plan distribution and allocation of state resources in support of the overall mass care mission.

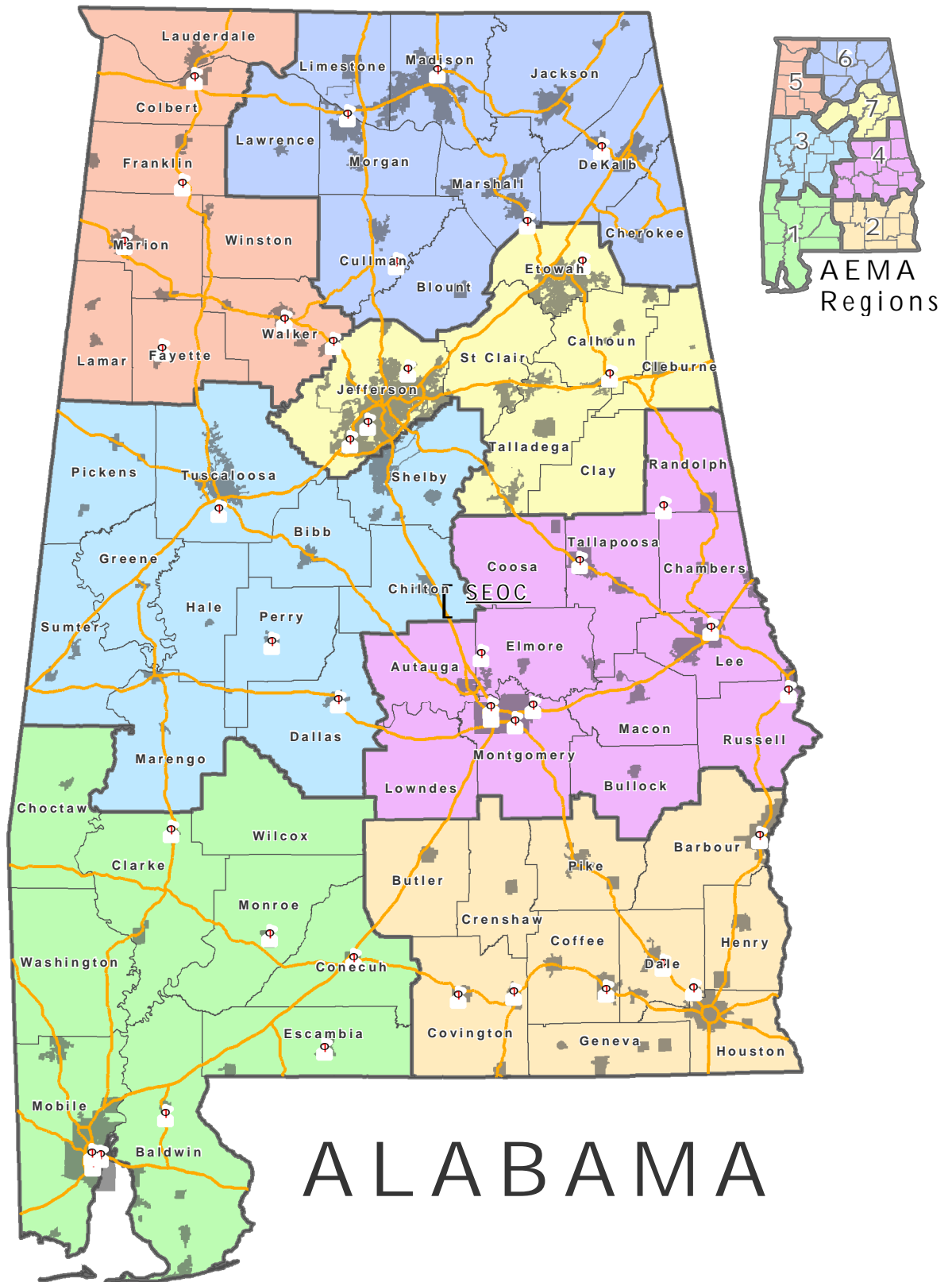


Post-Event

- Prepare a Situation Analysis.
- Determine the level of response required by ESF-6 to respond to the event. This determination includes identification of the support agencies required to support emergency operations.
- Initiate notification of the required personnel and support organizations to achieve the required level of response.
- Request mission assignments from ESF-5 (Emergency Management) to accomplish objectives.
- Mobilize resources and coordinate response for approved mission assignments.
- Coordinate the activities of all public shelters that agree to fall under the ARC Shelter guidelines. ESF-6 will monitor evacuation activities to ensure shelters are opened in additional counties as needed.
- Open and close shelters in accordance with public need as assessed by the Department of Human Resources, County Emergency Management Agencies, and local ARC chapters.
- Monitor continuously, occupancy levels and ongoing victims' needs and provide ESF-5 (Emergency Management), ESF-8 (Public Health and Medical Services), and ESF-11 (Agriculture) with a daily listing of open and closed shelters.
- Manage all shelters in accordance with applicable ARC regulations and procedures.
- Work with county DHR, local government, local ARC service delivery units, County Emergency Management Agencies, and applicable Federal agencies in activities related to surveying the suitability of facilities as shelters following a disaster occurrence.
- Have, procure, and regularly update lists of available shelters for every county and other states as required.
- Prepare shelter listings including staffing and resource information.
- Coordinate the provision of added and relief staff, and the replenishment of shelter supplies.
- Coordinate consolidation of shelters, staff, resources (e.g., communications and law enforcement) and supplies as sheltering needs diminish.
- Prepare briefings on status of response operations.

Junior Colleges, State Planned Hurricane Shelters

• Junior Colleges





ESF-7 RESOURCE SUPPORT (FINANCE DEPARTMENT)



ESF-7 provides logistical and resource support to state and local agencies involved in emergency response and recovery efforts for natural disasters and other catastrophic events. This includes emergency relief supplies, space, office equipment, office supplies, telecommunications, contracting services, transportation services (in coordination with ESF-1), and personnel required for immediate response activities. It also provides for logistical support for requirements not specifically identified in other ESFs.

Pre-Event

- Procure and allocate essential resources (personnel and material) to support emergency operations.
- Oversee distribution of food and other essential supplies.
- Procure and allocate transportation resources.
- Maintain water, electrical, sanitation, and other utility systems and services.
- Provide supplies for mass care facilities and medical facilities.



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Post-Event

- If the situation permits, Finance Department personnel will be placed on standby or directed to staging areas with some facilities being manned for immediate response.
- Resources will be placed at staging areas and mobilization sites near the emergency areas. These areas will be managed jointly with Federal agencies.
- Support agencies may be alerted.
- Some support agencies may be directed to deploy personnel and other resources.
- Identification and assessment of resources available for designation as emergency support (including facilities).



ESF-8 PUBLIC HEALTH & MEDICAL SERVICES (PUBLIC HEALTH)



ESF-8 coordinates Alabama health and medical resources needed to supplement county and regional resources in response to public health and medical care needs following a significant natural disaster or manmade event. The State Health Officer (SHO), as the Director of Alabama's Department of Public Health (DPH), is responsible for the management and direction of ESF-8.

Pre-Event

- Create a state health and medical support response providing for command, control, and coordination of health and medical planning, operations, and mutual aid.
- Coordinate the dispatch and use of health and medical resources and provide the means of coordination with local government.
- Provide a system for the receipt and dissemination of information, data, and directives pertaining to emergency response activities among organizations providing health and medical resources.
- Prescribe a procedure for the inventory of health and medical personnel, facilities, and equipment in the state.
- Collect and disseminate information and intelligence relating to health and medical for disasters or emergencies, either existing or pending.



Post-Event

- Provide Protective Action Guides.
- Prepare a Situation Analysis.
- Determine the level of response required by ESF-8 to respond to the event.
- Initiate notification of the required personnel and support organizations to achieve the required level of response.
- Based upon the Situation Analysis, prepare a list of objective-based priority actions to support life-saving and short-term recovery operations.
- Mobilize resources and coordinate response for approved mission assignments.
- Prepare electronic briefings on status of ESF-8 response operations and the status of communications systems.
- Conduct initial assessment of health and medical need.
- Ascertain need for health surveillance.
- Determine need for additional personnel to include mass casualty incidences.
- Generalize field response teams.
- Examine need for medical equipment and supplies.
- Ascertain need for patient evacuation.
- Identify in-hospital care/in-state resources.
- Determine the medical and health issues related to hazardous materials, food and drug safety, radiological hazards, victims/workers, public health information, vector control, potable water/waste water/solid waste, and to coordinate with Forensic Sciences the location of victims for identification/mortuary services.



ESF-9 URBAN SEARCH & RESCUE (AEMA)



ESF-9 provides state support to local governments to locate, extricate, and to administer immediate medical treatment to victims trapped in collapsed structures, and lost and missing people.

Pre-Event

- Create a search and rescue response that provides for the command, control, and coordination of SAR emergency operations using mutual aid.
- Provide a system for receipt and dissemination of information, data, and directives pertaining to search and rescue operations.
- Prescribe a procedure for the inventory of search and rescue personnel, facilities, and equipment in the state.
- Collect and disseminate information and intelligence related to search and rescue operation for disasters or emergencies, either existing or pending.
- Plan distribution and allocation of state resources in support of the overall law enforcement mission.



Post-Event

- Determine the level of response required by ESF-9 to respond to the event.
- Initiate notification of the required personnel and support organizations to achieve the required level of response using mutual aid.
- Based upon the Situation Analysis, determine priority actions to provide support to perform lifesaving and short-term recovery operations.
- Mobilize mutual aid resources and coordinate response for approved mission assignments.
- Transportation may be provided, if available, or may be the responsibility of the support agency. This may require coordination with ESF-1 (Transportation).



ESF-10 HAZARDOUS MATERIALS (ENVIRONMENTAL MANAGEMENT)



Provide state support to local governments in response to an actual or potential discharge and/or release of hazardous materials resulting from a natural, manmade, or technological disaster.

Pre-Event

- Create a state response that provides for the command, control, and coordination of hazardous material response operations and mutual aid.
- Coordinate the dispatch and use of state hazardous material resources and provide the means of coordination with Federal and local government.
- Provide a system for the receipt and dissemination of information, data, and directives pertaining to response activities among organizations responsible for hazardous materials incident response.
- Collect and disseminate information and intelligence relating to hazardous materials incidents.



Post-Event

- Serve as the State On - Scene Coordinator (SOSC) for facility related hazardous material incidents.
- Act as the technical advisory agency in identifying and directing the containment, treatment, and removal of hazardous material.
- Act as the primary operational state agency in the containment and cleanup of hazardous materials spills in state waters.
- Recommend the type of treatment, storage, or disposal facilities for hazardous materials and advise the responsible party on proper disposal methods for hazardous material spills.
- Act, in coordination with other response elements, as the authority on the use of chemical dispersant in combating a hazardous material incident.
- Coordinate HAZMAT-related matters between the state and the EPA or the USCG.
- Act as the primary operational state agency responding to a discharge of oil into waters of the state and coordinate with the EPA and the USCG on all reported discharges.
- Review and or formulate protective action decisions to protect the public, responders, the environment and property.
- Provide representatives on a 24-hour basis to the AEOC to ensure the full deployment and utilization of ADEM resources.
- Commit resources to the disaster area.
- Assess and prioritize response actions necessary to mitigate hazardous materials releases, which include these major actions.
- Review and/or develop protective actions for the public, responders, environment, and property.
- Stabilize the hazardous material site and stage resources.
- Categorize and dispose of hazardous material.



ESF-11 AGRICULTURE & NATURAL RESOURCES (AGRICULTURE & INDUSTRY)



ESF-11 is responsible for identifying food, water, and ice needs in the aftermath of a disaster or emergency; obtaining these needs; and transporting such needs to the disaster area. Food supplies obtained and distributed by ESF-11 will be dispensed to the disaster victims by ESF-6 (Mass Care, Housing and Human Services).

Pre-Event

- Create an emergency response that provides for the emergency coordination of food and water operations and support.
- Coordinate the emergency distribution of food and water in coordination with Federal and local government operations.
- Provide a system for the receipt and dissemination of information, data, and directives pertaining to activities related to emergency distribution of food and water.
- Prescribe a procedure for the identification of food and water resources in the state.
- Collect and disseminate information regarding food and water for disasters or emergencies, either existing or pending.
- Plan distribution and allocation of state resources in support of the overall food and water emergency distribution operations.

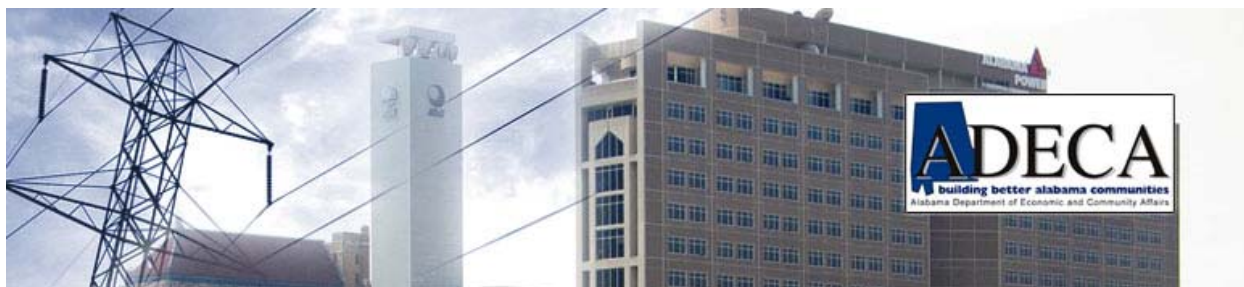


Post-Event

- Inventory food and water supplies.
- Coordinate with ESF-6 (Mass Care, Housing and Human Services) to identify the number of people in shelters and others in need of food and water.
- Monitor power outages for estimated ice needs and quantities.
- Monitor water contamination in the disaster area and estimate water needs and quantities.
- Develop a Situation Analysis.
- Determine the level of response required by ESF-11 to respond to the event.
- Initiate notification of the required personnel and support organizations to achieve the required level of response.
- Mobilize resources and coordinate response for approved mission assignments.
- Identify the locations of all mass feeding and food distribution sites.
- Assess warehouse space and needs for staging areas.
- Coordinate food donations and incorporate into food supply.
- Monitor and coordinate the flow of food supplies into the disaster area.
- Assess the need and feasibility of issuing emergency food stamps.



ESF-12 ENERGY (ADECA)



ESF-12 facilitates restoration of the state's energy systems following a major disaster or other significant event requiring state response assistance. Power and fuel are critical to save lives and protect health, safety, and property, as well as for carrying out other ESFs. This ESF coordinates providing emergency power and fuel to support immediate response operations, as well as providing power and fuel to stabilize community functioning.

Pre-Event

- Create a state emergency energy support response that provides for the command, control, and coordination of energy planning and operations.
- Coordinate the dispatch and use of state energy resources and provide the means of coordination with local government.
- Provide a system for the receipt and dissemination of information, data, and directives pertaining to activities among energy suppliers.
- Prescribe a procedure for the assessment of energy personnel, facilities, and equipment in the state.
- Collect and disseminate information and intelligence relating to energy supply to the general public.
- Plan distribution and allocation of state resources in support of the overall ESF-12 mission.



Post-Event

- Based upon the Situation Analysis, prepare a list of objective-based priority actions to perform lifesaving and short-term recovery operations.
- Mobilize resources and coordinate response for approved mission assignments.
- Provide the status of the energy systems.
- Keep track of all expenditures concerning operations.
- Prepare an action plan to terminate operations.
- Contact electric, gas, telephone, water, and nuclear utilities serving the emergency area to obtain information about damage and/or assistance needed in their areas of operation.
- Coordinate with ESF-12 support agencies to establish priorities and develop strategies for the initial response.
- Monitor the procedures followed by individual utilities during energy generating capacity shortages to ensure statewide action and communication.
- Assign state and local emergency response and damage assessment teams to disaster areas to determine possible affected areas, industries, and resources needed for energy restoration.
- Determine Alabama's generating capacity, expected peak loads, expected duration of emergency event, explanation of utilities and actions, and recommendations of state and local agency actions in support of the utilities.
- Inform appropriate state and local news organization about generating capacity shortfalls.



ESF-13 LAW ENFORCEMENT (PUBLIC SAFETY)



ESF-13 assigns responsibilities for law and security functions during major emergencies. Law and security functions include traffic and crowd control, guarding essential facilities, utilities and supplies, and protecting life and property throughout the state. This annex provides for the effective coordination of state law enforcement agencies and the use of state law enforcement communications to support statewide major emergency situations.

Pre-Event

- Create a state law enforcement emergency response that provides for the command, control, and coordination of law enforcement planning, operations, and mutual aid.
- Coordinate dispatch and use of state law enforcement and means of coordination with local government.
- Provide a system for the receipt and dissemination of information, data, and directives pertaining to response activities among law enforcement agencies.
- Collect and disseminate information and intelligence relating to disasters or emergencies, either existing or pending.
- Plan distribution and allocation of state resources in support of the overall law enforcement mission.



Post-Event

- Dispatch a sworn representative from the nearest area State Troopers Post to the affected areas to establish a liaison, monitor the situation, and coordinate the use of state law enforcement resources.
- Dispatch a representative to the AEOC.
- Place state law enforcement on alert.
- Provide state law enforcement resources if requested by the affected local law enforcement agencies.
- Establish communications with appropriate field personnel, brief these personnel on the situation and action plan, and ensure that they are ready for timely response.
- Coordinate with support agencies to establish priorities and develop strategies for the initial response.
- Position resources when it becomes apparent that law enforcement resources will be necessary.



ESF-14 LONG-TERM COMMUNITY RECOVERY & MITIGATION (GOVERNOR'S OFFICE)



ESF-14 provides a framework for state government support to local and tribal governments, non-governmental organizations (NGOs), and the private sector to recover from the long-term consequences of an Incident of National Significance or other catastrophic disasters. This support includes stabilization of regional and local economies, using available programs and resources of state and Federal departments and agencies to aid community recovery, especially long-term recovery, and to reduce or eliminate risk from future incidents, where feasible.

Pre-Event

- Meets regularly at the state level to ensure procedures and program/contact information are up to date, discuss lessons learned from incidents and exercises, and explore ways to leverage available resources by creatively packaging state and Federal assistance.
- Develops coordination mechanisms and requirements for post-incident assessments, plans, and activities that can be scaled to incidents of varying types and magnitudes.
- Coordinates development of State strategies and plans in coordination with ESF-1, -3, -6, -10, -11 and -12 to address key issues for catastrophic incidents, such as incident housing and permanent housing, debris removal, decontamination and environmental restoration, restoration of public facilities and infrastructure, restoration of agricultural sector, and short- and long-term economic recovery.
- Involves, as appropriate, local, and tribal government representatives, local planning and building science organizations, nongovernmental organizations and private-sector organizations in the pre-event planning activities.



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- Establishes procedures for integration of pre-incident planning and risk assessment with the post-incident recovery and mitigation efforts.
- Takes into account the differing technical needs for risk assessment and statutory responsibilities by hazards and develops template action plans delineating appropriate agency participation and resources available. Plans include scaling to appropriate levels of staffing and coordination based on the nature and size of event.



Post-Event

- Prepare a Situation Analysis.
- Determine the level of response required by ESF-14 to respond to the event.
- Initiate notification of the required personnel and support organizations to achieve the required level of response.
- Based upon the Situation Analysis, prepare a list of objective based priority actions to perform short-term recovery operations. The action list should be revised as the situation changes.
- Mobilize resources and coordinate response.
- Prepare electronic briefings on status of ESF-14 response operations.



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ESF-15 EXTERNAL AFFAIRS (GOVERNOR'S OFFICE)



ESF-15 is responsible for establishing a mechanism that efficiently provides and disseminates information to the general public in the event of a disaster.

Pre-Event

- Create a state public information response that provides for the coordination of public information among all ESFs and affected counties.
- Coordinate the use of state public information resources.
- Provide a system for the receipt and dissemination of public information, data, and directives pertaining to activities among ESFs and affected counties.



Post-Event

- Staff ESF-15 as needed in the AEOC.
- Brief the media spokesperson for the Initial Assessment Team.
- Establish an initial press briefing.
- Establish a public information line in order to handle phone calls from individuals attempting to contact the Governor's Office or AEMA for information.
- Prepare a Situation Analysis. A general description of the situation as it pertains to ESF-15 and an analysis of the ESF-15 operational support requirements.
- Determine the level of response required by ESF-15 to respond to the event.
- Initiate notification of the required personnel and support organizations to achieve the required level of response.
- Prepare a list of objective based priority actions based upon the Situation Analysis. The action list should be revised as the situation changes.
- Mobilize resources and coordinate response.
- Prepare briefings on status of response operations.



ACRONYMS

AAR	After-Action Plan
ABC	Associated Builder and Contractors
ACJIC	Alabama Criminal Justice Information Center
ADECA	Alabama Department of Economic and Community Affairs
ADEM	Alabama Department of Emergency Management
AEMA	Alabama Emergency Management Agency
ALNG	Alabama National Guard
AMAS	Alabama Mutual Aid System
ARC	American Red Cross
ARES	Amateur Radio Emergency Services
DHS	Department of Homeland Security
DSCA	Defense Support of Civil Authorities
ESF	Emergency Support Function
EMA	Emergency Management Agency
EMAC	Emergency Management Assistance Compact
EMC	Emergency Management Coordinator
EOC	Emergency Operations Center
EOP	Emergency Operations Plan
ERT-A	Emergency Response Team–Advanced Element
FEMA	Federal Emergency Management Agency
HLT	Hurricane Liaison Team
IAP	Incident Action Plan
ICP	Incident Command Post
IP	Improvement Plan
IPC	Initial Planning Conference
LPG	Liquefied Petroleum Gas
LOG	Logistics
MSCD	Military Support to Civil Defense



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NGOs	Non-governmental Organizations
NHC	National Hurricane Center
NOAA	National Oceanic and Atmospheric Administration
NWS	National Weather Service
OPLAN	Operations Plan
PIO	Public Information Officer
RACES	Radio Amateur Civil Emergency Services
SEOC	State Emergency Operations Center
SERT	State Emergency Response Team
SOG	Standard Operating Guideline
SOSC	State On-scene Coordinator
TTX	Tabletop Exercise



TARGET CAPABILITIES LIST ANNEX

Purpose

Planners at the U.S. Hurricane Preparedness Tabletop Exercise (TTX) Initial Planning Conference (IPC) will be developing design objectives based on the capabilities selected for the exercise. This document provides IPC participants with a step-by-step process for creating capabilities-based objectives, along with samples of the objectives. These objectives will drive the facilitated discussion and support development of the After-Action Report/Improvement Plan (AAR/IP).

A comprehensive analysis of 105 AARs for exercises conducted in State and local jurisdictions across the United States over the past two years was performed in preparation for the Hurricane Preparedness Exercises. In addition to the State and local AAR analysis, a review was also conducted of the three Federal Reports. The capabilities identified for this Hurricane Preparedness Exercise are based on this analysis.

Capabilities-based Planning

“Capabilities-based planning is defined as planning, under uncertainty, to build capabilities suitable for a wide range of threats and hazards while working within an economic framework that necessitates prioritization and choice.” [Target Capabilities List (TCL) Version 2.0].

This TTX focuses on the following capabilities from the TCL that could be associated with a hurricane-related scenario:

- Communications
- Mass Care
- Citizen Protection: Evacuation and/or Shelter-In-Place Protection
- Critical Resource Logistics and Distribution
- Emergency Public Information and Warning

This document outlines the steps for creating objectives for each of the above capabilities.

Developing Capabilities-based Objectives

This TTX focuses on an activity-level analysis of the region's plans for addressing the capabilities listed above. An activity-level analysis answers the question, “Did the larger team adequately perform all tasks in accordance with approved plans, policies, procedures, and agreements?”



An activity-level analysis is useful for assessing advanced planning and preparation, how the exercise participants work together at the discipline or organizational level, and how well team members communicate across organizational boundaries. To develop capabilities-based, activity-level objectives, planners should:

1. Select one of the five capabilities identified above
2. Review the activities and supporting tasks for the selected capability
3. Tailor objectives, based on the activity, to the exercising jurisdiction and exercise-specific information, and address specific supporting tasks as appropriate.

Sample Capabilities-based Activity-level Objective

1. The Mass Care capability has been selected from the TCL
2. Review the activities and supporting tasks for the selected capability

<ul style="list-style-type: none">• Monitor population levels, demographics and location of affected populations• Disseminate accurate and timely information to the public, media, support agencies and vendors about mass care services• Disseminate notification of cessation of Mass Care operations
<input type="checkbox"/> Activity 2: Activate Mass Care
Tasks:
<ul style="list-style-type: none">• Notify trained mass care staff• Mobilize needed mass care resources• Assemble mass care management teams for each identified Mass Care facility• Mobilize veterinary and animal shelter services• Mobilize equipment needed for special needs population
<input type="checkbox"/> Activity 3: Establish Shelter Operations
Tasks:
<ul style="list-style-type: none">• Conduct building/facility inspection in advance to identify food/sanitation capability and suitability of structures identified as mass care facilities (housing, shelters, feeding, and mass care facilities).• Staff shelter with appropriately trained personnel• Set-up shelter for operations• Coordinate provision of shelter support services

3. Tailor objectives, based on the activity, to the exercising jurisdiction and exercise-specific information and address specific supporting tasks as appropriate.

Having selected **Activity 2: Activate Mass Care** from the list above, an objective based on this activity might read as follows:



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Evaluate the region's plans, policies, and procedures for activating appropriate mass care resources during the surveillance and response periods of a major hurricane event.



Citizen Protection: Evacuation and/or In-Place Protection

☐ Activity 1: Direct Evacuation and/or In-Place Protection Tactical Operations

Tasks:

- Identify a course of action to resolve the incident/make decisions
- Implement Evacuation/Shelter-in-Place Decision
- Identify populations and locations at-risk
- Identify emergency evacuation routes
- Identify evacuee pickup points
- Coordinate transportation response
- Coordinate location of shelter facilities and services for evacuees
- Coordinate with Mass Care services
- Communicate instructions for shelter in-place procedures
- Monitor progress of affected area to determine when re-entry is deemed appropriate

☐ Activity 2: Activate Evacuation and/or In-Place Protection

Tasks:

- Identify and mobilize appropriate personnel
- Issue shelter-in-place order
- Issue evacuation order

☐ Activity 3: Implement Evacuation Orders

Tasks:

- Provide instructions for evacuations
- Assist in the evacuation of special needs population
- Activate approved traffic control plan
- Coordinate traffic control
- Monitor evacuation traffic flow/demand and adjust evacuation traffic management plan and measures as appropriate

☐ Activity 4: Implement In-Place Protection Procedures

Tasks:

- Identify steps to reduce infiltration of hazard(s)
- Ensure access to emergency communications while sheltered-in-place

☐ Activity 5: Re-Entry

Tasks:

- Implement re-entry plan
- Assist in the re-entry of people and pets into evacuated areas when appropriate and safe
- Provide re-entry information to the public on a timely and on-going basis

☐ Activity 6: Demobilize

Tasks:

- Reconstitute and debrief personnel



Communications

☐ 1: Alert and Dispatch

Tasks:

- Implement response communications interoperability plans and protocols
 - Communicate internal incident response information
 - Use established common response communications language i.e. plain English
 - Report and document the incident by completing and submitting required forms, reports, documentation, and follow-up notations
 - Verify that all critical communication links are functioning
 - Implement information systems protection procedures
-

☐ 2: Provide Incident Command/First Responder/First Receiver Interoperable Communications

Tasks:

- Implement response communications interoperability plans and protocols
 - Communicate internal incident response information
 - Coordinate incident site communications within a National Incident Management System (NIMS) compliant framework
 - Use established common response communications language i.e. plain English
 - Report and document the incident by completing and submitting required forms, reports, documentation, and follow-up notations
 - Verify that all critical communication links are functioning
 - Establish and maintain response communications systems on-site
 - Implement information systems protection procedures
-

☐ 3: Provide Emergency Operations Center Support

Tasks:

- Implement response communications interoperability plans and protocols
 - Communicate internal incident response information
 - Provide direction, information and/or support as appropriate to incident command (IC) or unified command (UC) and/or joint field office(s)
 - Coordinate and provide telecommunications and information technology support to Federal, regional, State, tribal and local officials and the private sector(s)
 - Establish organization/operation of EOC/MAC
 - Coordinate communications policy and procedure across response entities
 - Establish and maintain response communications systems
 - Establish and maintain interoperable information systems network
 - Coordinate placement of latest technology that is available to agencies participating in response
 - Assure redundant communications circuits/channels are available for use
 - Use established common response communications language i.e. plain English
-



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- Maintain a common operating picture (COP) for real time sharing of information with all the participating entities to ensure all responder agencies are working from the same information
- Report and document the incident by completing and submitting required forms, reports, documentation, and follow-up notations
- Verify that all critical communication links are functioning
- Implement information systems protection procedures
- Coordinate and open state communications support/channels to local and tribal government and the private-sector to assist in awareness, prevention, response, and recovery communications activities

☐ **4: Provide Federal Facilities, Task Forces and Recovery Assistance Interoperable Communications**

Tasks

- Implement response communications interoperability plans and protocols
- Use established common response communications language i.e. plain English
- Report and document the incident by completing and submitting required forms, reports, documentation, and follow-up notations
- Verify that all critical communication links are functioning
- Implement information systems protection procedures

☐ **5: Return to Normal Operations**

Tasks

- Use established common response communications language i.e. plain English
- Report and document the incident by completing and submitting required forms, reports, documentation, and follow-up notations
- Initiate interoperable deactivation procedures



Critical Resource Logistics & Distribution

☐ Activity 1: Direct Critical Resource Logistics & Distribution Tactical Operations

Tasks:

- Establish communication between EOC and Incident Management Team to determine resource needs to support incident response and operations
 - Identify existing internal resources available to support response and recovery operations
 - Make determination regarding the need for additional external resources and implementing a critical resource logistics and distribution plan
-

☐ Activity 2: Activate Critical Resource Logistics and Distribution

Tasks:

- Support incident response operations according to the Incident Management Team (IMT) assignments in the Incident Action Plan (IAP)
 - Meet ongoing resource support needs through appropriate procurement sources from EOC
 - Implement plans and procedures for establishing logistical staging areas (LSAs) for internal and external response personnel, equipment, and supplies
 - Provide facilities, transportation, supplies, equipment/equipment maintenance and fueling, food service, communications, medical services
 - Report and document the incident by completing and submitting required forms, reports, documentation, and follow-up notation
-

☐ Activity 3: Needs Assessment

Tasks:

- Identify, type, and inventory resources by material or services provided
 - Inventory and categorize, by material or services provided, facilities, equipment, personnel, and systems available to support emergency operations
 - IC determines additional human and material resources needed to support response and request needed resources from EOC/MAC
-

☐ Activity 4: Resource Acquisition

Tasks:

- EOC/MAC provides support to IC with human and material resource needs
 - Implement plans, procedures, and protocols for resource acquisition and management in accordance with NIMS
 - Determine availability of (and provide) supplies stocked in distribution facilities, national stockpiles, and customer supply centers
-

☐ Activity 5: Mobilize and Track Resources

Tasks:

- Mobilize, dispatch human and material resource needs
-

☐ Activity 6: Recover Resources



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Tasks:

- IMT, EOC, and LSA determine that equipment and unused resources/supplies are no longer needed to support operation

☐ Activity 7: Demobilize

Tasks:

- Begin to implement demobilization and deactivation procedures
-



Emergency Public Information and Warning

☐ Activity 1: Direct Emergency Public Information and Warning Tactical Operations

Tasks:

- Implement plans, procedures and policies for coordinating, managing, and disseminating public information and warnings
- Identify public information needs of the affected area
- Coordinate internal information programs
- Coordinate external information programs
- Coordinate public emergency information

☐ Activity 2: Activate Emergency Public Information and Warning

Tasks:

- Assign Public Information Officer
- Identify appropriate spokesperson(s)
- Notify, as the first responding agency, both public and private partner agencies regarding Joint Information Center (JIC) activation.
- Ensure appropriate representation of all relevant public affairs entities, to include nongovernmental organizations and the private sector, in any Joint Information Center (JIC) that is established by the government.

☐ Activity 3: Issue Emergency Warnings

Tasks:

- Implement communications and warning systems to include the media, the Emergency Alert System (EAS), and other warning systems that take into account general public, special needs/disabilities and special populations
- Ensure accurate and timely dissemination of reactive and protective action messages to general public and emergency personnel
- Disseminate prompt, accurate information to the public in languages and formats that take into account demographics and special needs/disabilities

☐ Activity 4: Establish JIS Operations

Tasks:

- Coordinate the provision of timely and accurate emergency public information through the Joint Information System (JIS)
- Activate JIC to include nongovernmental and private-sector partners as appropriate.
- Coordinate and integrate the resources and operations of external affairs organizations to provide accurate, consistent, and timely information through the Joint Information Center (JIC)
- Provide a central contact for the media through the JIC, ensuring a “one accurate message, many voices” approach to information dissemination
- Implement routing and approval protocols for release of information



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- Disseminate crisis and emergency risk communication information to media, public, partners and stakeholders
- Disseminate domestic and international travel advisories
- Provide emergency public information to special needs populations and special populations

☐ **Activity 5: Conduct Media Relations**

Tasks:

- Provide periodic updates and conduct regularly scheduled media conferences
- Track media contacts and public inquiries, listing contact, date, time, query, and outcome
- Establish relationship with non-English speaking media
- Monitor media coverage of event to ensure that information is accurately relayed

☐ **Activity 6: Provide Public Rumor Control**

Tasks:

- Monitor inquiries made by general public
- Issue corrective message when errors are recognized in previous public announcements.
- Establish frequently updated emergency information hotline

☐ **Activity 7: Demobilize**

Tasks:

- Disseminate notice of JIC closure.
- Archive important records of JIS activities.
- Demobilize JIS personnel



Mass Care

☐ Activity 1: Direct Mass Care Tactical Operations

Tasks:

- Activate Mass Care plan
- Identify structures to serve as mass care facilities to include shelters, feeding sites, reception centers, food preparation sites, distribution points etc.
- Coordinate environmental health assessment of mass care operations
- Conduct initial and ongoing Mass Care Needs Assessment
- Supervise day-to-day mass care operations
- Ensure appropriate communication systems are available to mass care personnel
- Coordinate mass care services for special needs populations with appropriate agencies
- Coordinate mass care services for general populations with appropriate agencies
- Coordinate mass care services for pets with appropriate agencies
- Acquire and provide resources necessary to support mass care services
- Activate vendor agreements/MOUs/MOAs in support of mass care activities
- Monitor population levels, demographics and location of affected populations
- Disseminate accurate and timely information to the public, media, support agencies and vendors about mass care services
- Disseminate notification of cessation of Mass Care operations

☐ Activity 2: Activate Mass Care

Tasks:

- Notify trained mass care staff
- Mobilize needed mass care resources
- Assemble mass care management teams for each identified Mass Care facility
- Mobilize veterinary and animal shelter services
- Mobilize equipment needed for special needs population

☐ Activity 3: Establish Shelter Operations

Tasks:

- Conduct building/facility inspection in advance to identify food/sanitation capability and suitability of structures identified as mass care facilities (housing, shelters, feeding and mass care facilities).
- Staff shelter with appropriately trained personnel
- Set-up shelter for operations
- Coordinate provision of shelter support services
- Coordinate provision of mass care services within the shelter
- Provide regular updates on shelter needs and capacity



☐ **Activity 4: Shelter Special Needs**

Tasks:

- Conduct special needs population registration*
- Provide medical care to special needs population
- Provide feeding and bulk distribution services appropriate to special needs population
- Request resources and equipment needed to support special needs population
- Conduct special needs shelter operations
- Provide shelter guidance to agencies responsible for the care of special needs populations

☐ **Activity 5: Shelter General Population**

Tasks:

- Conduct general population registration*
- Provide Mass Care services to general populations in shelters
- Conduct shelter operations
- Coordinate environmental health assessment of Mass Care Operations

☐ **Activity 6: Shelter Pets**

Tasks

- Conduct pet population registration*
- Conduct pet shelter operations
- Implement pet movement tracking system
- Arrange for pet care/handling services
- Provide feeding services appropriate for pets
- Provide veterinary services

☐ **Activity 7: Close Shelter**

Tasks

- Transport shelter population to residence or temporary/interim housing
- Disseminate notification to close shelter operations
- Conduct closing inspection and walk-thru of shelters

☐ **Activity 8: Establish Feeding Operations**

Tasks

- Conduct building/facility inspection in advance to identify food/sanitation capability and suitability of structures identified as mass care facilities
- Ensure kitchen facilities are in compliance with local health regulations
- Coordinate with shelter managers to ensure adequate feeding is conducted at shelters
- Acquire and provide foodstuffs for feeding operations
- Establish mobile feeding routes

☐ **Activity 9: Food Preparation and Distribution**

Tasks:

- Conduct food preparations using safe food handling protocols
 - Ensure adequate nutrition is provided for sheltered populations
-



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- Conduct mobile feeding operations using safe food handling protocol
- Conduct mass feeding operations at fixed sites using safe food handling protocol
- Disseminate notification to end feeding operations

☐ Activity 10: Establish Bulk Distribution Operations

Tasks

- Establish distribution sites and routes
- Acquire and provide items for bulk distribution
- Conduct bulk distribution of relief items
- Disseminate notification to end bulk distribution operations

☐ Activity 11: Demobilize

Tasks

- Demobilize mass care assets
- Provide staff debriefing
- Deactivate staff from operations



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FACILITATOR BIO ANNEX

Stan McKinney

Mr. McKinney has over 17 years of experience in emergency management and preparedness, public safety, and consulting.

His career began with Greenville County as the elected coroner for two consecutive terms. In 1987, he began working for the Governor's Office as the director of public safety programs. In this role Mr. McKinney was responsible for all public safety issues and served as a member of the South Carolina Board of Corrections. Additionally, he served as the state coordinating officer for overall response and recovery efforts during the Hurricane Hugo disaster, which involved extensive interaction with every local unit of operation and the subsequent long-term recovery process.

Continuing his career with the State of South Carolina, he took the position as director of the emergency preparedness division for the Office of the Adjutant General. Mr. McKinney was responsible for the development and implementation of a statewide comprehensive emergency management system. Duties involved serving as primary advisor to state governor and adjutant general regarding emergency preparedness and operations. He coordinated with all local government elected and appointed officials regarding crisis management systems. Responsible for a direct interface with members of the South Carolina General Assembly, county and city councils, administrators and mayors, and members of the Congressional Delegation concerning emergency management issues. He was designated by the governor as state coordinating officer for four presidential major disaster declarations. He was the past president of the National Emergency Management Association and chaired the State Emergency Response Commission.

In the year 2001, Mr. McKinney remained in the Office of the Adjutant General, but became the emergency management advisor for the U.S. Department of Justice. He was assigned, on special detail, to the U.S. Department of Justice, Office of Justice Programs as a senior emergency management advisor for state and local domestic preparedness issues. Moreover, he was responsible for direct interface with all U.S. state and territory emergency management agencies regarding preparedness to manage the consequences of incidents involving weapons of mass destruction, and served as a senior advisor on emergency management related policy and accepted practice.

For the last four years of his career, Mr. McKinney has been consulting. As a consultant he has provided professional consulting services for developing and maintaining business continuity and emergency management solutions to support corporate and governmental clients. Responsibilities include the development and facilitation of emergency



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management policy, plans, training, and exercises to ensure the client's preparedness for all contingencies, including acts of terrorism. Additionally he currently serves as executive assistant to the South Carolina homeland security advisor, with responsibility for homeland security policy and program development across all levels of state and local government within the state.

Mr. McKinney has a master of Criminal Justice and a bachelor of art in Political Science from the University of South Carolina.

ACT No. 2006- 522

1 HB107
2 77013-5
3 By Representative Albritton
4 RFD: Public Safety
5 First Read: 10-JAN-06
6 PFD: 01/05/2006



ENROLLED, An Act,

To amend Sections 31-9-3, 31-9-4, 31-9-8, and 31-9-10, Code of Alabama 1975, relating to state emergencies and the Emergency Management Agency; to provide for the Governor's authority to proclaim an emergency; to expand the authority of state and local responders regarding emergency preparedness and response; to establish degrees of emergency classifications; and to further provide for the powers of political subdivisions with respect to emergency management.

BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

Section 1. Sections 31-9-3, 31-9-4, 31-9-8, and 31-9-10, Code of Alabama 1975, are amended to read as follows:

"§31-9-3.

"As used in this chapter these terms shall have the following meanings:

"(1) EMERGENCY MANAGEMENT. The preparation for and the carrying out of all emergency functions, other than functions for which military forces or other federal agencies are primarily responsible, to prevent, minimize and repair injury and damage resulting from disasters caused by enemy attack, sabotage or other hostile action, or by fire, flood, earthquake or other natural cause. These functions include, without limitation, fire-fighting services; police services; medical and health services; rescue, engineering, air raid

1 warning services; communications; radiological, chemical and
 2 other special weapons of defense; evacuation of persons from
 3 stricken areas; emergency welfare services (civilian war aid);
 4 emergency transportation; plant protection; temporary
 5 restoration of public utility services; and other functions
 6 related to civilian protection, together with all other
 7 activities necessary or incidental to the preparation for and
 8 carrying out of the foregoing functions.

9 "(2) LOCAL ORGANIZATION. The organization of local
 10 emergency management forces designed principally for operation
 11 within their own community but capable of moving to other
 12 areas.

13 "(3) POLITICAL SUBDIVISION. ~~County, city or town~~ Any
 14 county or municipality created pursuant to law.

15 "(4) STATE PUBLIC HEALTH EMERGENCY. A public health
 16 emergency is an occurrence or imminent threat of an illness or
 17 health condition that does all of the following:

18 "a. Is believed to be caused by any of the
 19 following:

20 "1. Bioterrorism.

21 "2. The appearance of a novel or previously
 22 controlled or eradicated infectious agent or biological toxin.

23 "3. A natural disaster.

24 "4. A chemical attack or accidental release.

25 "5. A nuclear or radiological attack or accident.

1 "b. Poses a high probability of any of the following
2 harms:

3 "1. A large number of deaths in the affected
4 population.

5 "2. A large number of serious or long-term
6 disabilities in the affected population.

7 "3. Widespread exposure to an infectious or toxic
8 agent that poses a significant risk of substantial future harm
9 to a large number of people in the affected population.

10 "(5) STATE OF EMERGENCY. When the Governor duly
11 proclaims the existence of conditions of disaster or of
12 extreme peril to the safety of persons and property within the
13 state caused by fire, flood, storm, epidemic, technological,
14 riot, drought, sudden and severe energy shortage, plant or
15 animal infestation or disease, an earthquake, explosion,
16 terrorism, or man-made disaster, or other conditions, other
17 than conditions resulting from a labor controversy or
18 conditions causing a state of war emergency, which, by reason
19 of their magnitude, are or are likely to be beyond the control
20 of the services, personnel, equipment, and facilities of any
21 single county, city and county, or city and require the
22 combined forces of a mutual aid region or regions to combat,
23 or energy shortage requires extraordinary measures beyond the
24 authority vested in the Alabama Public Service Commission.

1 "(6) STATE TECHNOLOGICAL EMERGENCY. An emergency
2 caused by a technological failure or accident, including, but
3 not limited to, an explosion, transportation accident,
4 radiological accident, or chemical or other hazardous material
5 incident.

6 "§31-9-4.

7 "(a) There is hereby created within the executive
8 branch of the state government a department of emergency
9 management, hereinafter called the "Emergency Management
10 Agency," with a Director of Emergency Management, hereinafter
11 called the "director," who shall be the head thereof. The
12 director shall be appointed by the Governor. The director
13 shall devote his or her entire time to the duties of ~~his~~ the
14 office. ~~He~~ The director shall not hold another office under
15 the government of the United States or any other state, or of
16 this state, or any political subdivision thereof, during his
17 or her incumbency in such office, and shall not hold any
18 position of trust or profit, or engage in any occupation or
19 business the conduct of which shall interfere or be
20 inconsistent with the duties of Director of Emergency
21 Management under the provisions of this chapter. ~~He~~ The
22 director shall hold office during the pleasure of the
23 Governor.

24 "(b) The director may employ, subject to the
25 provisions of the Merit System Act, such technical, clerical,

1 stenographic and other personnel and may make such
2 expenditures within the appropriation therefor, or from other
3 funds made available to him or her for purposes of emergency
4 management, as may be necessary to carry out the purposes of
5 this chapter; provided, that the state shall not pay the
6 compensation, if any, of block wardens, fire guards, first aid
7 specialists, auxiliary firemen, auxiliary policemen and
8 similar emergency management personnel, nor shall it pay the
9 compensation of personnel employed by or for a local
10 organization for emergency management.

11 "(c) The director and other personnel of the
12 Emergency Management Agency shall be provided with appropriate
13 office space, furniture, equipment, supplies, stationery, and
14 printing in the same manner as provided for personnel of other
15 state agencies.

16 "(d) The director, subject to the direction and
17 control of the Governor, shall be the executive head of the
18 Emergency Management Agency and shall be responsible to the
19 Governor for carrying out the program for emergency management
20 of this state. ~~He~~ The director shall coordinate the activities
21 of all organizations of emergency management within the state,
22 and shall maintain liaison with and cooperate with major
23 commanders of the armed forces within the state, the State
24 Department of Public Safety, the State Military Department, and
25 and with emergency management agencies and organizations of

1 other states and of the federal government, and shall have
2 such additional authority, duties, and responsibilities
3 authorized by this chapter as may be prescribed by the
4 Governor.

5 "(e) The director shall also hold the position of
6 Assistant Director of Homeland Security for Emergency
7 Preparedness and Response.

8 "§31-9-8.

9 "(a) The provisions of this section shall be
10 operative only during the existence of a state of emergency
11 ~~management emergency~~, referred to hereinafter as "emergency."
12 as one of the states of emergency defined in Section 31-9-3.
13 The existence of ~~such a state of~~ emergency may be proclaimed
14 by the Governor as provided in this subsection or by joint
15 resolution of the Legislature if the Governor in ~~such the~~
16 proclamation or the Legislature in ~~such the~~ resolution finds
17 that an attack upon the United States has occurred or is
18 anticipated in the immediate future, or that a natural
19 disaster of major proportions or a public health emergency has
20 ~~actually~~ occurred or is reasonably anticipated in the
21 immediate future within this state and that the safety and
22 welfare of the inhabitants of this state require an invocation
23 of the provisions of this section. ~~Any such~~ The emergency,
24 whether proclaimed by the Governor or by the Legislature,
25 shall terminate ~~upon the~~ 60 days after the date on which it

1 was proclaimed unless the Governor extends the emergency by
2 proclamation of the termination thereof by the Governor or the
3 passage by the Legislature of extends the emergency by a joint
4 resolution terminating such emergency. Upon proclamation by
5 the Governor of a state of emergency ~~management emergency~~, the
6 Governor ~~shall immediately~~ may call the Legislature into
7 special session. Additionally, the Lieutenant Governor or the
8 Speaker of the House may request in writing that the Governor
9 call the Legislature into special session. During ~~such the~~
10 period ~~as such~~ that the state of proclaimed emergency exists
11 or continues, the Governor shall have and may exercise the
12 following additional emergency powers:

13 "(1) To enforce all laws, rules, and regulations
14 relating to emergency management and to assume direct
15 operational control of all emergency management forces and
16 helpers in the state.

17 "(2) To sell, lend, lease, give, transfer, or
18 deliver materials or perform services for emergency management
19 purposes on such terms and conditions as the Governor shall
20 prescribe and without regard to the limitations of any
21 existing law, and to account to the State Treasurer for any
22 funds received for such property.

23 "(3) To procure, by purchase, condemnation, seizure
24 or other means, construct, lease, transport, store, maintain,
25 renovate, or distribute materials and facilities for emergency

1 management without regard to the limitations of any existing
2 law; provided, that this authority shall not be exercised with
3 regard to newspapers, wire facilities leased or owned by news
4 services, and other news publications, and provided further,
5 that he or she shall make compensation for the property so
6 seized, taken, or condemned, on the following basis:

7 "a. In case property is taken for temporary use, the
8 Governor, within 30 days of the taking, shall fix the amount
9 of compensation to be paid therefor, and in case ~~such~~ the
10 property shall be returned to the owner, in a damaged
11 condition, or shall not be returned to the owner, the Governor
12 shall fix within 30 days the amount of compensation to be paid
13 for ~~such~~ the damage or failure to return. Whenever the
14 Governor shall deem it advisable for the state to take title
15 to property taken under this section, he or she shall
16 forthwith cause the owner of ~~such~~ the property to be notified
17 thereof in writing by registered or certified mail, postage
18 prepaid, or by the best available means, and forthwith cause
19 to be filed a copy of ~~said~~ the notice with the Secretary of
20 State.

21 "b. If the person entitled to receive the amount so
22 determined by the Governor as just compensation is unwilling
23 to accept the same as full and complete compensation for such
24 property or the use thereof, he or she shall be paid 75
25 percent of such amount and shall be entitled to recover from

1 the State of Alabama, in an action brought in a court in the
2 county of residence of the claimant or in Montgomery County,
3 in the same manner as other condemnation claims are brought,
4 within three years after the date of the Governor's award,
5 such additional amount, if any, which when added to the amount
6 so paid to him or her, shall be just compensation.

7 "(4) To provide for and compel the evacuation of all
8 or part of the population from any stricken or threatened area
9 or areas within the state and to take such steps as are
10 necessary for the receipt and care of such evacuees.

11 "(5) To perform and exercise such other functions,
12 powers and duties as are necessary to promote and secure the
13 safety and protection of the civilian population.

14 "(6) To employ such measures and give such
15 directions to the state or local boards of health as may be
16 reasonably necessary for the purpose of securing compliance
17 with the provisions of this chapter or with the findings or
18 recommendations of such boards of health by reason of
19 conditions arising from enemy attack or the threat of enemy
20 attack or otherwise.

21 "(7) To utilize the services and facilities of
22 existing officers and agencies of the state and of the
23 political subdivisions thereof. All such officers and agencies
24 shall cooperate with and extend their services and facilities
25 to the Governor as he or she may request.

1 "(8) With due consideration to the recommendations
2 of local authorities, the Governor may formulate and execute
3 plans and regulations for the control of traffic in order to
4 provide for the rapid and safe movement of evacuation over
5 public highways and streets of people, troops, or vehicles and
6 materials for national defense or for use in any defense
7 industry, and may coordinate the activities of the departments
8 or agencies of the state and of the political subdivisions
9 thereof concerned directly or indirectly with public highways
10 and streets, in a manner which will best effectuate such
11 plans.

12 "(9) To establish agencies and offices and to
13 appoint temporary executive, technical, clerical, and other
14 personnel as may be necessary to carry out the provisions of
15 this chapter without regard to the Merit System Act.

16 "(b) The proclamation of a state of public health
17 emergency shall activate the disaster response and recovery
18 aspects of the state, local, and inter-jurisdictional disaster
19 emergency plans in the affected political subdivisions or
20 geographic areas. Such declaration authorizes the deployment
21 and use of any forces to which the plans apply and the use or
22 distribution of any supplies, equipment, and materials and
23 facilities assembled, stockpiled, or available pursuant to
24 this article.

1 "(c) When a state of public health emergency has
2 been declared or terminated, the State Board of Health shall
3 inform members of the public how to protect themselves and
4 what actions are being taken to control the emergency.

5 "§31-9-10.

6 "(a) Each political subdivision of this state is
7 hereby authorized and directed to establish a local
8 organization for emergency management in accordance with the
9 state emergency management plan and program and may confer or
10 authorize the conferring, upon members of the auxiliary
11 police, the powers of peace officers, subject to such
12 restrictions as shall be imposed. The governing body of the
13 political subdivision is authorized to appoint a director, who
14 shall have direct responsibility for the organization,
15 administration and operation of such local organization for
16 emergency management, subject to the direction and control of
17 such governing body. Each local organization for emergency
18 management shall perform emergency management functions within
19 the territorial limits of the political subdivision within
20 which it is organized, and, in addition, shall conduct such
21 functions outside of such territorial limits as may be
22 required pursuant to the provisions of this chapter.

23 "(b) ~~Each~~ The governing body of each political
24 subdivision shall have the power and authority:

1 "(1) To appropriate and expend funds, make
2 contracts, obtain and distribute equipment, materials and
3 supplies for emergency management purposes; to provide for the
4 health and safety of persons and property, including emergency
5 assistance to the victims of any disaster; and to direct and
6 coordinate the development of emergency management plans and
7 programs in accordance with the policies and plans set by the
8 federal and state emergency management agencies.

9 "(2) To appoint, employ, remove or provide, with or
10 without compensation, air raid wardens, rescue teams,
11 auxiliary fire and police personnel and other emergency
12 management workers; provided, that compensated employees shall
13 be subject to any existing civil service or merit system laws.

14 "(3) To establish a primary and one or more
15 secondary control centers to serve as command posts during an
16 emergency.

17 "(4) To assign and make available for duty the
18 employees, property or equipment of the subdivision relating
19 to fire fighting, engineering, rescue, health, medical and
20 related service, police, transportation, construction and
21 similar items or services for emergency management purposes,
22 within or outside of the physical limits of the subdivision.

23 "(5) In the event that ~~any disaster as described in~~
24 ~~Section 31-9-2 occurs,~~ the governing body of the political
25 subdivision determines that any of the conditions described in

1 Section 31-9-2(a) has occurred or is imminently likely to
2 occur, the governing body shall have the power:

3 "a. to waive procedure and formalities otherwise
4 required by law pertaining to the performance of public work,
5 entering into contracts, the incurring of obligations, the
6 employment of temporary workers, the utilization of volunteer
7 workers, the rental of equipment, the purchase and
8 distribution with or without compensation of supplies,
9 materials and facilities and the appropriation and expenditure
10 of public funds.

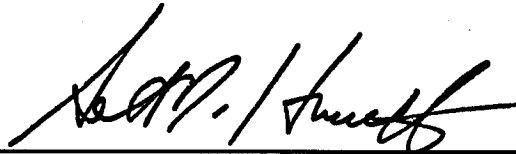
11 "b. to impose a public safety curfew for its
12 inhabitants. If a public safety curfew is imposed as
13 authorized herein, it shall be enforced by the appropriate law
14 enforcement agency within the political subdivision. A public
15 safety curfew imposed under the subsection shall not apply to
16 employees of utilities and cable telecommunications companies
17 and their contractors engaged in activities necessary to
18 maintain or restore utility and cable communications services
19 or to official emergency management personnel engaged in
20 emergency management activities.

21 "(6) To close, notwithstanding Section 11-1-8, any
22 and all public buildings owned or leased by and under the
23 control of the political subdivision where emergency
24 conditions warrant whether or not a local state of emergency
25 has been declared by the governing body of the political


1 subdivision. In the event that any documents required to be
 2 filed by a time certain deadline cannot be filed in a timely
 3 manner due to the closing of an office under this subdivision,
 4 the deadline for filing shall be extended to the date that the
 5 office is reopened as provided in Section 1-1-4.

6 "(c) No local governing body of a political
 7 subdivision shall have the authority to provide for and compel
 8 evacuation of the area except by the direction and under the
 9 supervision of the Governor or the State Emergency Management
 10 Agency, or both. Any action taken by the governing body of the
 11 political subdivision shall remain in full force and effect
 12 unless revoked by proclamation of the Governor, issued as
 13 provided in Section 31-9-8."

14 Section 2. This act shall become effective
 15 immediately following its passage and approval by the
 16 Governor, or its otherwise becoming law.



Speaker of the House of Representatives



President and Presiding Officer of the Senate

House of Representatives


I hereby certify that the within Act originated in
and was passed by the House 02-FEB-06, as amended.

Greg Pappas
Clerk

Senate

17-APR-06

Passed

APPROVED 4/20/06
TIME 1:19 pm.

GOVERNOR

Alabama Secretary Of State

Act Num....: 2006-522
Bill Num....: H-107